

- 10. Each dwelling will be provided with a rainwater tank. Dwellings 2, 3, 4 and 5 will be provided with a storage shelter whilst Dwelling 1 will be provided with space for storage within the garage.
- 11. The proposal also includes a common driveway off Park Street which will be shared by Dwellings 2, 3, 4 and 5. Low level landscaping is proposed along the southern boundary adjacent to the driveway. It is proposed to remove all existing vegetation on site. Replacement planting, including canopy trees, is proposed.
- 12. The attached plans further detail the development, including its layout and finishes.

SUBJECT SITE & SURROUNDS

13. The subject site is located on the west side of Park Street, approximately 230m north of its intersection with Howitt Street. The rectangular shaped site has an area of 1018sqm, with a 20.2m street frontage and a depth of 50.2m. The site is currently occupied by a single storey dwelling with a garage. The site contains considerable vegetation, including mature trees at the front of the site as well as centrally within the site (Figure 1 below). There is one mature street tree located in front of the site. It is noted that the site is not located in a Vegetation Protection Overlay (VPO).

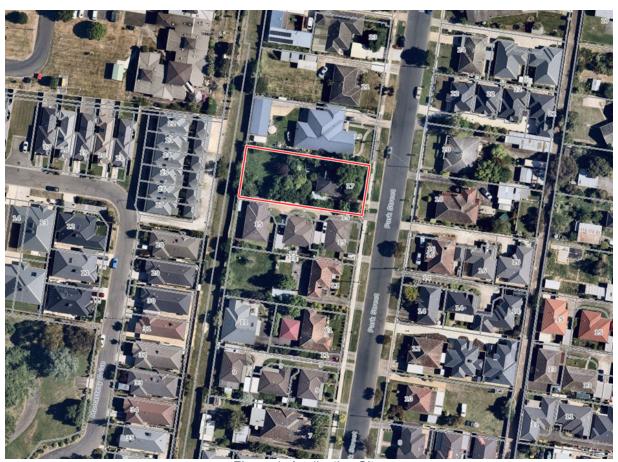


Figure 1: Application Site

14. The immediate surrounding area is an established residential neighbourhood. To the north, the site is adjoined by a single residential dwelling. To the south are three townhouses. To the west is a multi-unit development and directly east (on the opposite



- side of Park Street) is a single dwelling. There are also a number of townhouse developments located along Park Street.
- 15. The Kelaston Aged Care Facility is located to the south-east of the site, on the corner of Park Street and Howitt Street and the Stockland Shopping Centre is located to the north. Whilst this shopping centers' main entrance is on Gillies Street North, it also backs onto Park Street and direct access is available from here. Howitt Street, to the south of the site, accommodates a number of retail services and amenities. Wendouree Primary School and Ballarat Grammar are located within 500m 750m walking distance of the Site.
- 16. Bus services extend along Gillies Street North and Howitt Street in close proximity to the site and Wendouree Railway Station is located approximately 750m south-west of the Site.

PLANNING PERMIT HISTORY

17. There is no planning permit history for this site.

PUBLIC NOTIFICATION

- 18. The following forms of notice were undertaken:
 - Notices sent to the owners and occupiers of all properties in the immediate vicinity of the site; and
 - One public notice displayed along the Park Street frontage.
- 19. City of Ballarat has received seven (7) letters of objection and a petition signed by 67 parties.
- 20. The key issues raised by objectors are:

21. Level of Development

- The number of dwellings on site;
- The increased density of development along Park Street (with reference to other multi-unit developments that have occurred over the last 20 years);
- The application represents the overdevelopment of the site.

22. Design

- The surrounding area is predominantly single storey in character and the proposed development is two-storey;
- Excessive bulk and scale;
- Out of keeping with the neighbourhood character.
- Location of Dwelling 1's garage (too close to the boundary)

23. Amenity

- Reduction in residential privacy (overlooking of neighbouring dwellings and gardens);
- Insufficient information to assess overlooking impact;
- Loss of daylight and sunlight to neighbouring properties

24. Traffic

 The proposed reduction of two car parking spaces (as per the requirements of Clause 52.06);



Increased car parking pressures along Park Street

25. Other

- Devaluation of neighbouring properties;
- Potential health and safety issues;
- Potential increase in crime;
- Loss of trees;
- Urban heat island effect due to lack of green space around dwellings;
- General objections to notification process;
- General objections to the consistency of application material submitted;
- Construction impacts (noise)

EXTERNAL REFERRALS

26. None required

INTERNAL REFERRALS

27. The application was internally referred to Council's Traffic and Transport Team and Engineering Team. Their comments are provided below:

Department	Advice
Traffic & Transport	The following is the Traffic and Transport Section's review of the proposed development of five dwellings (as amended) at 17 Park Street, Wendouree. Advice of the amended referral was received on 20 August 2021.
	The 1,012sqm site on the west side of Park Street has a 20.12m street frontage. It is occupied by a single storey brick veneer dwelling. The building is to be removed prior to development. The site is in the Residential Growth Zone and the street is a local access road under council management.
	The street frontage has a sealed road pavement, concrete kerb & channel and footpath and grassed nature strip.
	There will be five semi-detached double storey 2-bedroom dwellings running down the north side of the rectangular site with a shared accessway down the south side. The front dwelling will have 4 bedrooms and the remaining four will have 3 bedrooms each.
	There is no proposal to subdivide the dwellings at this stage.
	Layout and Property Access
	The 4-bedroom dwelling at the front of the site will have separate access from a new crossover to be constructed at the northern end of the street frontage. The remaining 3-bedroom dwellings will utilise an existing crossover and a new shared accessway.
	A revised swept path analysis has been provided for vehicles in the shared accessway. These indicate that corrective maneuvers will not be required to access all garages. All turning vehicles can undertake simple 2-point manoeuvres and enter and exit the shared accessway in a forward direction in a safe and convenient manner.



The shared accessway and independent driveway shall be set out generally as indicated on any approved plans and constructed to council approval.

A separate crossing permit should be sought from City of Ballarat to check the compliance of the existing crossing and construct a new crossover. All works required shall be arranged by the Applicant and be at his/her cost.

Waste collection should be arranged through Council's Waste Management Unit. Any service provided by Council shall be in approved bins located at the kerbside on the prescribed collection days.

Mailbox facilities should be suitably located inside the property line.

Parking

Under Clause 52, 2 spaces for each 3 or more-bedroom dwelling with 1 under cover should be provided. The 4-bedroom dwelling at the front will have single garage with a tandem space in the independent driveway. Two of the 3-bedroom dwellings off the shared accessway will have single garages with a drive through space beyond the garage. Another will have a single garage and an open space in front of the adjacent dwelling. One dwelling will have a single garage only. A visitor parking space as prescribed under Clause 52.06 is not provided, however dispensation is supported for this space. Dispensation is not supported for dwelling 2 with a single garage only as requested by the Applicant.

A Parking Demand Assessment has been prepared a qualified Traffic Consultant to support the application. The Assessment included a car parking demand survey conducted to determine available parking within 250m of the subject site. There are approximately 69 on-street car parking spaces available to residents. The closest public bus stop to the site, Vision Australia bus stop, is approximately 280m away or a 4-minute walk.

The demand study indicated low occupancy throughout the day with the highest occupancy (42%) observed at 12:00pm on Thursday. The average occupancy for this area is 37% with demand rarely exceeding 40%. The Consultant concludes there are a sufficient vacant on-street parking spaces for residents and visitors to utilise.

In an established residential precinct such as this, officers are of the view that a second space should be provided for all dwellings in conformance with Clause 52.06.

The dimensions of garages, parking spaces and driveways should comply with the design standards of clause 52.06-9 of the Planning Scheme.

Recommendations

- 1. That the development of five dwellings at 17 Park Street, Wendouree is not supported as presented.
- 2. That a second parking space is provided for dwelling 2 or conversely the plans are modified to show 2- bedrooms only.
- 3. That the layout and dimensions of the shared accessway, independent driveway garages and parking spaces meet the requirements of Clause 52.06-9 of the Planning Scheme and are generally as indicated on the approved site plan.



	 That the shared accessway, independent driveway and street crossings are constructed to council approval and drained to a legal point of discharge. That all traffic using the shared accessway enters and exits in a forward direction. That the Applicant makes a separate application for a crossing permit to check the compliance of the existing crossover and construct a second crossing. The arrangements and costs of all necessary works shall be borne by the Applicant. That Waste collection services are arranged through Council's Waste Management Unit. Any service provided by Council shall be in approved bins located at the kerbside as agreed on the prescribed collection days. That mailbox facilities are suitably located within the property line.
Officer comment	Whilst Planning Officers acknowledge the concerns raised by Traffic & Transport, having reviewed the materials submitted by the applicant, and given the site's accessible location, officers are comfortable that the traffic and parking solutions proposed are acceptable in their current form. Importantly, in a Residential Growth Zone such as this, increased scales and densities are encouraged. This is considered appropriate in a traffic and parking sense given the proximity of a variety of public transport services.

Department	Advice
Engineering	Verbal advice was received on 18 March 2022. This advice confirmed the need to include standard conditions upon any permit issued.
Officer comment	Acknowledged. Standard conditions have been included.

OFFICER DIRECT OR INDIRECT INTEREST

28. No officer involved in the preparation of this report has declared a conflict of interest.

PLANNING PERMIT TRIGGERS

- 29. A Planning Permit is triggered for the proposed development by the following clauses of the Planning Scheme:
 - 32.07-5 Construct two or more dwellings on a lot
 - 52.06-3 Reduction in car parking requirements

PLANNING POLICY FRAMEWORK & LOCAL PLANNING POLICY

- 30. The following policies are relevant to the consideration of this application:
 - Clause 11.01 Victoria
 - Clause 11.01-1S Settlement



- Clause 11.01-1R Settlement: Central Highlands
- Clause 11.02 Managing Growth
 - Clause 11.02-1S Supply of Urban Land
- Clause 15.01 Built Environment
 - Clause 15.01-2S Building Design
 - Clause 15.01-3S Neighbourhood Character
- Clause 16.01-2S Residential Development
 - Clause 16.01-001S Housing Supply
 - Clause 16.01-3S Housing Diversity
- Clause 19.03 Development Infrastructure
 - Clause 19.03-3S Integrated Water Management
- Clause 21 Municipal Strategic Statement
 - Clause 21.01 Municipal Overview
 - Clause 21.02 Settlement and Housing
 - Clause 21.03 Environmental and landscape values
 - Clause 21.06 Built form, heritage and design
- 31. The relevant planning policy framework is discussed in the Key Issues section of this report.

ZONING

- 32. The site is located in a Residential Growth Zone Schedule 1 (RGZ1).
- 33. Clause 32.07 sets out that the purposes of the RG1Z, as follows:
 - To implement the Municipal Planning Strategy and the Planning Policy Framework.
 - To provide housing at increased densities in buildings up to and including four storey buildings.
 - To encourage a diversity of housing types in locations offering good access to services and transport including activity centres and town centres.
 - To encourage a scale of development that provides a transition between areas of more intensive use and development and other residential areas.
 - To ensure residential development achieves design objectives specified in a schedule to this zone.
 - To allow educational, recreational, religious, community and a limited range of other non-residential uses to serve local community needs in appropriate locations.
- 34. The application seeks to deliver five, two-storey dwellings which will benefit from excellent access to existing public transport services, as well as being located in close proximity to existing retail facilities and amenities at Stockland Wendouree Shopping Centre and along Howitt Street. The site is also located near to existing schools (including Wendouree Primary School and Ballarat Grammar School). The development will increase local prevailing densities when compared to existing development in the immediate surrounding area. However, the development still achieves identified design objectives and performance standards and maintains a sympathetic relationship with surrounding sites. Importantly, the purposes of the RGZ1 include to intensify residential densities to reflect the opportunities available to the site due to its proximity to services and facilities. The proposal is consistent with the purposes of the RGZ1 in this regard.
- 35. Clause 32.07-9 prescribes a maximum building height of 13.5m. The proposal has a maximum building height of 8.0m and two storeys only.



OVERLAYS

36. The site is not affected by any overlays.

PARTICULAR PROVISIONS

- 37. The following Particular Provisions are relevant to the proposal:
- 38. Clause 52.06 (Car Parking)

Clause 52.06 applies to:

- a new use; or
- an increase in the floor area or site area of an existing use; or
- an increase to an existing use by the measure specified in Column C of Table 1 in Clause 52.06-5 for that use.

Before:

- a new use commences; or
- the floor area or site area of an existing use is increased; or
- an existing use is increased by the measure specified in Column C of Table 1 in Clause 52.06-5 for that use
- 39. Clause 52.06 requires the following car parking spaces:
 - 2 spaces to each three or more bedroom dwelling plus;
 - 1 space for visitors every five dwellings for developments of five or more dwellings

The proposal comprises two four-bedroom dwellings and three-bedroom dwellings.

As such,10 resident parking spaces and one visitor parking space are required. A total of nine parking spaces, being two for each dwelling except Dwelling 2 for which only one parking space is proposed. No visitor parking is provided.

As the proposal represents a shortfall in car parking against the requirements of Clause 52.06, a parking needs assessment has been submitted. The car parking demand survey assessed available parking within 250m of the subject site. It was found that there are approximately 69 on-street car parking spaces available that residents and their visitors could utilise. The car parking survey was conducted across multiple days and at peak times for school drop off and pick up. The parking survey results indicate that there are sufficient spaces available for use. It is also noted that the site has excellent access to existing public transport services and is within walking distance of retail, services, amenities and schools.

On balance, it is considered that a reduction of two parking spaces can be supported. In terms of design standards, Clause 52.06-9 requires that car spaces within garages or carports must be at least six metres long and 3.5 metres wide for a single space and 5.5 metres wide for a double space, as measured inside the garage or carport. Where parking spaces are provided in tandem (one space behind the other) an additional 500mm in length must be provided between each space. Where two or more car parking spaces are provided for a dwelling, at least one space must be under cover. Dwellings 1, 3, and 5 will have two car parking spaces provided in tandem. One space will be under cover, located within a garage, whilst the second space will not be under cover. Dwelling 4 will also be provided with two car parking spaces, one of which is in a garage and one which is uncovered. Dwelling 4's car parks are not provided in tandem.



Dwelling 1's garage is sufficiently sized (3.5m by 6.0m) and is adjoined by a 3m wide driveway, which is long enough (7.5m) to park an additional car in tandem.

Dwelling 2 and Dwelling 4's garages are sufficiently sized to park one car each, being 3.5m by 6.5m.

Dwelling 4's additional car park, which is open-air, measures 3.0m by 6.0m. Dwellings 3 and 5 both have garages which measure 3.5m by 6.5m. The additional tandem parking space is located to the rear and measures 5.0m by 3.5m. This represents a shortfall against the requirement for a length of 12.5 metres for tandem car parks. This is considered acceptable given the 2nd space is not confined by built form

- 40. With respect to accessway design, Clause 52.06-9 requires accessways to:
 - Be at least 3 metres wide:
 - Have an internal radius of at least 4 metres at changes of direction or intersection or be at least 4.2 metres wide;.

If the accessway serves four or more car spaces or connects to a road in a Transport Zone, the accessway must be designed so that cars can exit the site in a forwards direction.

41. The proposed accessway has a minimum width of 3m, which is maintained for the full extent of the site. Swept paths have been submitted which demonstrate all cars can exit in a forwards direction as required.

42. Clause 52.17 (Native Vegetation)

The purpose of the clause is to 'ensure that there is no net loss to biodiversity as a result of the removal, destruction or lopping of native vegetation.' Planning approval is required to remove, destroy or lop native vegetation, including dead vegetation.

- 43. It is noted that Clause 73.01 defines native vegetation as 'plants that are indigenous to Victoria, including trees, shrubs, herbs and grasses.
- 44. The Development Impact Assessment (13/08/2021) prepared by Axiom Tree Management submitted with the application confirms that:
 - Forty-seven (47) trees were assessed on and adjoining the subject site;
 - Most trees assessed were self-sown common exotic ornamental fruiting and garden specimens;
 - No self-sown Victorian native specimens were present on the Site.
- 45. Given that the trees on-site are not native vegetation, the requirements of Clause 52.17 are not applicable.

46. Clause 53.01 (Public Open Space Contribution)

A person who proposes to subdivide land must make a contribution to the council for public open space in an amount specified in the schedule to this clause (being a percentage of the land intended to be used for residential, industrial or commercial purposes, or a percentage of the site value of such land, or a combination of both). If no amount is specified, a contribution for public open space may still be required under section 18 of the *Subdivision Act 1988*



The proposal does not include subdivision and all five proposed dwellings will be located on one lot. As such, Clause 53.01 is not applicable. Should a future permit application seek approval to subdivide the land the provisions of Clause 53.01 will then apply.

47. Clause 55 (Two or more dwellings on a lot)

Provisions in Clause 55 apply to an application over a site located in the Neighbourhood Residential Zone, General Residential Zone, Residential Growth Zone, Mixed Use Zone or Township Zone, which seeks to:

- Construct a dwelling if there is at least one dwelling existing on the lot,
- Construct two or more dwellings on a lot,
- Extend a dwelling if there are two or more dwellings on the lot,
- Construct or extend a dwelling on common property, or
- Construct or extend a residential building.
- 48. Clause 55 is relevant to this application. A Clause 55 assessment is provided at Attachment A. The proposal meets the majority of the Standards within Clause 55. Some concessions are sought, with respect to Standard B15, B17, B18, B19, B22. However, the development is fully compliant with the corresponding objectives. It is emphasised that the proposal primarily seeks to meet the purposes of the RGZ1 and this can often result in certain built form standards being contravened in an effort to achieve a suitable density in context. As such, on balance, it is considered that addressing Objectives 55.03-10, 55.04-1, 55.04-2, 55.04-3, and 55.04-5 in lieu of the related performance standards will ensure an appropriate built form outcome.
- 49. Please refer to the full Clause 55 Assessment contained in Attachment A for further detail.

KEY MATTERS

50. Policy support

The proposal for five dwellings is consistent with Clauses 11.01-1S, 11.01-1R (Settlement) and 11.02-1S, as it contributes to urban consolidation objectives by increasing housing choice within an established residential area, with convenient access to existing services.

Ballarat is forecast to grow significantly towards 160,000 people by 2040. Clause 21.02-1 (Urban Growth) recognises that most of this increased population is planned to be accommodated through infill in established areas and the application assists in achieving this objective.

The Ballarat Strategy (2015) outlines a shared community vision for a greener, more vibrant and connected Ballarat, embracing the concept of a '10 Minute City'. The '10 Minute City' concept contained in Clause 21.01-3 reflects community aspirations to maintain existing levels of access to destinations and services even when the city grows over time. Maintaining a compact, efficient and productive settlement form is noted in local policy as being critical to Ballarat's long-term future as a 10 Minute City. Specific guidance is provided on change in the following areas (as identified under Clause 21.02-1 and in Figure 2 -Housing Framework Plan):

- Areas of convenience living.
- Urban renewal precincts.
- Strategic investigation areas.
- Prioritised completion of the Ballarat West Growth Area.
- Longer-term greenfield investigation areas.



- Townships.
- Ongoing change areas.

The subject site is located in an urban renewal area and an ongoing change area. Clause 21.02-2 states ongoing change areas are residential areas that are valued for their existing suburban character and housing supply. Infill development is encouraged at a scale appropriate to their relative distance to high frequency public transport corridors, activity centres, employment and taking into account neighbourhood character. Clause 21.02-3 identifies that urban renewal precincts are sites or areas with significant potential for large-scale renewal and redevelopment. The Wendouree Village is an identified urban renewal precinct.

In addition to being within an Ongoing Change Area, the site is located in the Residential Growth Zone, which seeks to provide housing at increased densities in buildings up to and including four storeys whilst also encouraging a diversity of housing types in locations offering good access to services and transport including activity centres and town centres.

The development of five dwellings on a 1012 sqm lot is considered an appropriate outcome for the site in the context of the purposes of the RGZ1. Specifically, the development provides for a higher-density in a location with excellent access to existing retail, services, amenities and transport connections, whilst still providing an appropriate transition from existing surrounding lower densities. The development is also consistent with the objectives of an ongoing change area and this urban renewal precinct.

Overall, there is clear policy support for the development proposal.

51. Does the proposal provide an appropriate design response?

The proposal comprises five two-storey townhouses, featuring pitched roofs, integrated garages, a combination of brick veneer cladding, render and metal Colourbond roofing with front porches and no front fence. Pitched roofs, brick and low or no front fences are common features of the local area and the proposal is consistent with the existing neighbourhood character in this regard.

It is acknowledged that the local area predominantly features single storey dwellings. However, a two-storey development on this site is considered to be an appropriate outcome, noting that the RGZ1 otherwise allows for up to four storeys.

The design response provides an appropriate transition between the existing predominantly low-density character of the neighbourhood and the anticipated future neighbourhood character of the area, as envisioned by the RGZ1 and this identified urban renewal area.

52. Does the proposal provide a satisfactory traffic and parking solution?

The application is supported by a Traffic Impact Assessment, Parking Needs Assessment and Swept Path drawings.

The proposal seeks a reduction of two car parking spaces against the requirements of Clause 52.06 and will deliver nine residential parking spaces for the five dwellings, with no visitor parking space proposed. This represents a shortfall of one resident parking space and one visitor parking space.



The car parking needs assessment accompanying the application identified that there were a considerable number of parking spaces available along surrounding streets which would appropriately off-set any car parking shortfall on site. Furthermore, the site is located within walking distance of existing public transport services and also within walking distance to existing retail, services and amenities. Accordingly, car dependency would likely be reduced.

Officers are comfortable with the reduction in car parking spaces provided, noting the site context and the findings of the car parking analysis.

With respect to access, it is noted that the submitted swept paths demonstrate that all vehicles can enter and exit the site in a forwards direction. Visibility splays have been shown on the plans to ensure vehicle and pedestrian safety. In terms of trip generation, the traffic impact assessment anticipates that daily vehicle trips associated with the site will range from 25-32.5 trips and anticipated weekday peak hour vehicle trips will range from 2.5-3.3 trips. Council agrees with the findings of the traffic impact report, that the traffic generated by the development would be minimal and is not expected to generate any significant adverse impacts on the local road network.

Overall, the proposal provides a satisfactory traffic and parking solution.

53. Does the proposal result in any adverse amenity impacts?

In terms of residential privacy, it is noted that 1.8m high timber fences are proposed along the subject site's boundary with 19 Park Street. This approach will mitigate mutual overlooking between the private open space of proposed Dwellings 2, 3, 4 and 5 and 19 Park Street. At first floor level, the proposed north-facing windows will be fitted with privacy screens and/or frosted glass to a height of 1.7m above floor level. As such, this will mitigate overlooking to the windows and open spaces of 19 Park Street.

The south-facing upstairs windows of all five dwellings will be setback sufficiently to avoid overlooking impacts to the dwellings at 15 Park Street.

No rear facing windows are proposed, and regardless, a minimum setback of 12m to the dwelling at 22-27 Monastery Road will be retained.

In terms of access to sunlight and daylight, the north-facing windows located opposite the subject site in Units 1, 2 and 3 15 Park Street are setback 4m - 6m from the common boundary and development within the Site has been setback from this boundary.

Shadow diagrams have been submitted, with additional shadow drawings completed by the assessing officer. This assessment shows that the extent of overshadowing will comply with relevant performance standards.

54. Does the proposal represent an appropriate outcome in terms of vegetation?

The proposal seeks to remove all existing vegetation from the site. It is understood that all existing vegetation on site is non-native and predominantly comprises small self-sown specimens and exotic species that are unlikely to become canopy trees. As discussed above, the proposal would not require assessment under Clause 52.17 as the trees are non-native. The applicant has indicated replacement planting, including genuine canopy trees would be provided. To ensure this, the requirement to submit a detailed landscaping plan will be secured by condition. It is also noted that the existing street tree located within the nature strip at the front of the site will be retained, with tree protection details provided. This will be secured by conditions.



55. Response to issues raised in objections

56. Density and Overdevelopment

Concerns regarding the level of development on site was raised by multiple objectors. Specifically, the number of units on the site, as well as the height of the proposed buildings.

It is re-iterated that the site is located in the RGZ1 which allows for increased residential densities on appropriately located sites and also allows for building heights of up to four storeys and 13.5m. Furthermore, the site is located in an urban renewal precinct which comprises areas with significant potential for large-scale renewal and redevelopment

Whilst the proposal would represent a higher density than existing surrounding development (which predominantly comprises 1-3 dwellings per lot), the proposal would still be wholly consistent with the density objectives sought for land within the RGZ1.

The proposal is largely compliant with Clause 55 standards and wholly consistent with Clause 55 objectives, including those relating to site coverage, permeability and open space. As such, whilst objector concerns are acknowledged, the proposal is not considered to be an overdevelopment of the site and is consistent with the future directions of this precinct.

57. Residential Amenity

Loss of amenity was raised in multiple objections, generally expressed through privacy and loss of sunlight or daylight to habitable windows or private open spaces. Officers are satisfied the development would not adversely impact on current living conditions and existing levels of residential amenity.

58. Design and Neighbourhood Character

Objector's raised concerns regarding the character of the proposal, particularly noting the height and design would be out of keeping with the neighbourhood character. As discussed previously, the proposed building height and development form is considered appropriate for the site and locality which is emerging and changing. Furthermore, the proposal is considered to have appropriately responded to neighbourhood character, through the use of similar materials, roof forms and no front fencing. The neighbourhood character is changing in this locality and the proposal contributes to this emerging character.

59. Other

A range of other objections were also raised. A number of these issues have been covered in earlier sections of this report.

Additional issues raised and not previously discussed within this report include:

- a. Devaluation of neighbouring properties;
- b. Potential health and safety issues;
- c. Potential increase in crime;
- d. Urban heat island effect due to lack of green space around dwellings;
- e. The notification process:
- f. Inconsistency of application materials;
- g. Construction impacts (noise)



In response to (a) it is noted that the value of properties is not a material planning consideration and cannot be taken into assessment.

With regard to item (b), it is unclear how exactly the proposal would impact on health and safety. However, in response to item (g), it is noted that the submission of a Construction Management Plan will be secured by condition and this will address any concerns regarding health and safety, such as noise and dust control during the construction process.

In relation to item (c), it is noted that the proposal has incorporated CPTED principles where possible, ensuring that the proposed communal accessway to Dwellings 2, 3, 4 and 5 will allow for passive surveillance. Furthermore, dwelling 1 will have windows oriented to Park Street, again facilitating passive surveillance.

With respect to item (d), it is emphasised that the development will provide approximately 240sqm of open space on site, in addition to landscaping along the southern property boundary. Furthermore, the applicant has proposed replacement planting including canopy trees, which will be secured by condition. For these reasons, it is considered that the proposal would deliver an appropriate level of green space around the proposed dwellings.

With regards to (e) the Ballarat City Council Policy for Advertising Planning Applications requires that notice be sent to 3 properties behind the site. The officers interpretation of this, based on the intent of the policy to notify parties which may be impacted, was to send notification to parties across the unmade land facing Monastery Drive.

With Regards to (f) it is noted that there are some minor inconsistencies within the documentation provided with the application material, however it is considered there is enough consistent information which can be relied upon to enable an informed assessment and recommendation.

60. Conclusion

The proposal is considered to accord with the relevant decision guidelines of the Ballarat Planning Scheme. It is recommended that a Notice of Decision to Grant a Permit be issued subject to conditions.

OFFICER RECOMMENDATION

- 61. That the Planning Delegated Committee:
- 61.1 Having caused notice of the application to be given under Section 52 of the *Planning and Environment Act 1987* and having considered all the matters required under Section 60 of the *Planning and Environment Act 1987* decides to Grant a Notice of Decision to Grant a Permit under the provisions of the Ballarat Planning Scheme, subject to conditions.

ATTACHMENTS

- 1. Governance Review [6.2.1 1 page]
- 2. PLP2021566 Clause 55 Assessment [6.2.2 15 pages]
- 3. PL P 2021566 17 Park Street Wendouree Plans [**6.2.3** 14 pages]
- 4. PLP2021566 Delegated Recommendation Conditions [6.2.4 6 pages]

OFFICIAL

ALIGNMENT WITH COUNCIL VISION, COUNCIL PLAN, STRATEGIES AND POLICIES

1. This report aligns with Council's Vision, Council Plan, Strategies and Policies.

COMMUNITY IMPACT

2. There are no community impacts identified for the subject of this report.

CLIMATE EMERGENCY AND ENVIRONMENTAL SUSTAINABILITY IMPLICATIONS

3. There are no climate emergency and environmental sustainability implications identified for the subject of this report.

ECONOMIC SUSTAINABILITY IMPLICATIONS

 There are no economic sustainability implications identified for the subject of this report.

FINANCIAL IMPLICATIONS

5. If applicable, the cost of running a VCAT hearing is already included within the Statutory Planning Unit's approved budget.

LEGAL AND RISK CONSIDERATIONS

6. There are no legal and risk considerations relevant to the subject of this report.

HUMAN RIGHTS CONSIDERATIONS

7. It is considered that the subject of this report does not impact on any human rights identified in the *Charter of Human Rights and Responsibilities Act 2006*.

COMMUNITY CONSULTATION AND ENGAGEMENT

8. This planning permit application was advertised pursuant to Section 52 of the *Planning* and *Environment Act 1987*. Council received seven objections and a petition with 67 signatories.

GENDER EQUALITY ACT 2020

9. There are no gender equality implications identified for the subject of this report.

CONFLICTS OF INTEREST THAT HAVE ARISEN IN PREPARATION OF THE REPORT

10. Council officers affirm that no general or material conflicts need to be declared in relation to the matter of this report.

OFFICIAL

CLAUSE 55 ASSESSMENT

55.02-1 Neighbourhood character objective	Standard B1	Met	Comments
To ensure that the design respects the existing neighbourhood character or contributes to neighbourhood character. To ensure that development responds to the features of the site and the surrounding area	The design response must be appropriate to the neighbourhood and the site. The proposed design must respect the existing or preferred neighbourhood character and respond to the features of the site	Yes	The planning report, drawings and technical information submitted describes the site context and design response. The design response is considered to be appropriate given the RGZ1 zoning of the site, which allows for increased densities in appropriate locations and given the site's excellent access to existing services and amenities including public transport. The two-storey design is considered to be an appropriate design response. Whilst the neighbourhood character is predominantly single storey, the RGZ1 allows for up to four storeys. As such, a two storey proposal represents a balanced response to the zoning and the neighbourhood character.
55.02-2 Residential policy objective	Standard B3	Met	Comments
To ensure that residential development is provided in accordance with any policy for housing in the State Planning Policy Framework and the Local Planning Policy Framework, including the Municipal Strategic Statement and local planning policies. To support medium densities in areas where development can take advantage of public transport and community infrastructure and services	An application must be accompanied by a written statement to the satisfaction of the responsible authority that describes how the development is consistent with any relevant policy for housing in the State Planning Policy Framework and the Local Planning Policy Framework, including the Municipal Strategic Statement and local planning policies.	Yes	The proposal's built form, whilst representing a higher density than neighbouring buildings, is sympathetic to the existing neighbourhood character and reflects the potential future character of the area as expected within the RGZ1. The development responds to the pattern of development in the surrounding area and the expectation of the future land development and form in this growth area close to transport, schools and facilities.

55.02-3 Dwelling diversity objective	Standard B3	Met	Comments
To encourage a range of dwelling sizes and types in developments of ten or more dwellings	Developments of ten or more dwellings should provide a range of dwelling sizes and types, including: Dwellings with a different number of bedrooms. At least one dwelling that contains a kitchen, bath or shower, and a toilet and wash basin at ground floor level.	NA	The proposal seeks approval for five dwellings only.
55.02-4 Infrastructure objective	Standard B4	Met	Comments
To ensure development is provided with appropriate utility services and infrastructure.	Development should be connected to reticulated services, including reticulated sewerage, drainage, electricity and gas, if available.	Yes	The proposal is located in an established residential location and will be connected to existing
To ensure development does not unreasonably overload the capacity of	Development should not unreasonably exceed the capacity of utility services and infrastructure, including reticulated services and roads.	Yes	The proposal is for five dwellings only and will not
utility services and infrastructure.	In areas where utility services or infrastructure have little or no spare capacity, developments should provide for the upgrading of or mitigation of the impact on services or infrastructure.	NA	unreasonably exceed the capacity of utility services and infrastructure, including reticulated services and roads.
55.02-4 Integration with the street objective	Standard B5	Met	Comments
To integrate the layout of development with the street	Developments should provide adequate vehicle and pedestrian links that maintain or enhance local accessibility.	Yes	Pedestrian access to Dwelling 1 will be via a proposed pathway from Park Street to the front porch. Vehicle access to Dwelling 1 will be via a proposed driveway from Park Street located on the northern side of the site. Vehicle and pedestrian access to Dwellings 2 – 5 will be via the proposed shared accessway running along the site's southern boundary.
	Development should be oriented to front existing and proposed streets	Yes	Proposed Dwelling 1 is oriented to Park Street.
			Dwellings 2 – 5 will be oriented to the shared accessway.
	High fencing in front of dwellings should be avoided if practicable	Yes	No front fencing is proposed to Park Street.

Development next to existing public open	N/A	The site is not located next
space should be laid out to complement		to public open space.
the open space.		

55.03-1 Street setback	Standard B	6		Met	Comments
objective					
To ensure that the setbacks of buildings from a street respect the existing or preferred neighbourhood character and make efficient use of the site		dings should be listance specified. Minimum setback from front street (unites) The average distance of the setbacks of the front sale of the existing buildings front street of metres, whichever is the lesser. The same distance as the setback of the front wall of the existing pulling on the abutting salement facing the front set settlers, alternated facing the foot set subting allement facing the front set subting salement facing the front set subting salement facing the front set subting salement facing the front settlers.	d in Table B1 Minimum setback from a side street (metres) Not applicable	Yes	The front wall of Dwelling 1 is set back from Park Street 6.5m (on the south side of the lot) to 7.4m (on the north side of the lot). This aligns with the front setback to the existing neighbouring dwellings.
	not on a correct. There is no existing building on either of the abuting adothereth stating the same adothereth stating the same as correct. The site is on a correct.	6 metres for streets in a Road Zone, Category 1, and 4 metres for other streets. If here is a building on the abutting allotment facing the front street, the same distance as the setback of the abutting allotment facing the front street or abutting allotment facing the front street or 9 metres, whichever is the leaser. If there is no building on the abutting allotment facing the front street of 9 metres, whichever is the leaser. If there is no building on the abutting allotment facing the front street of Category 1, and 4 metres for other streets.	Not applicable Front walls of new development fronting the side street of a corner side should be setaback at corner side should be setaback at corner side should be setaback at side side side side side side side side		Specifically, the front dwelling at 15 Park Street, which adjoins the site to the south, has a front setback of 4.9m. The dwelling at 19 Park Street has a front setback of 8.2m.
	less than 3.6 encroach no	rgolas and verar 6 metres high an of more than 2.5 s of this standard	ndahs that are d eaves may metres into	Yes	Dwelling 1's single storey front porch / verandah does not encroach more than 2.5m into this setback.
55.03-2 Building height objective	Standard B	7		Met	Comments
To ensure that the height of buildings respects the existing or preferred neighbourhood character	exceed 9 me natural grou wider than 8 building is 2	im building heigh etres, unless the nd level at any c metres of the si 5 degrees or mo ximum building 10 metres.	slope of the cross section ite of the ore, in which	Yes	The proposed dwellings are two storeys only with a maximum height of 8.0m. Regardless, within the RGZ1 the maximum building height is 13.5m.
		building height b dings and new b raduated.		Yes	Both adjoining dwellings are single storey. An increase of one storey to a maximum height of 8.0m is considered to be sufficiently gradual, particularly noting that the maximum building height in the RGZ1 is 13.5m.
55.03-3 Site coverage objective	Standard B	8		Met	Comments

To ensure that the site coverage respects the existing or preferred neighbourhood character and responds to the features of the site	The site area covered by buildings should not exceed 60 per cent	Yes	An area of 435sqm will be covered by the proposed buildings. This equates to 43% of the 1012sqm site.
55.03-4 Permeability objective	Standard B9	Met	Comments
To reduce the impact of increased stormwater run-off on the drainage	The site area covered by the pervious surfaces should be at least 20% of the site	Yes	Approximately 24% of the site area will be permeable.
system To facilitate on-site stormwater infiltration	The stormwater management system should be designed to: • Meet the current best practice performance objectives for stormwater quality as contained in the Urban Stormwater - Best Practice Environmental Management Guidelines (Victorian Stormwater Committee, 1999). • Contribute to cooling, improving local habitat and providing attractive and enjoyable spaces.	Yes	The application is supported by a Storm Report including WSUD Plan and Maintenance Plan which appropriately addresses requirements.
55.03-5 Energy efficiency objective	Standard B10	Met	Comments
To achieve and protect energy efficient dwellings and residential buildings To ensure the orientation and layout of development reduce	Buildings should be: Orientated to make appropriate use of solar energy Sited and designed to ensure that the energy efficiency of existing dwellings on adjoining lots is not unreasonably reduced	Yes	Dwellings 2, 3, 4 and 5 situate their main living area (the open plan kitchen, dining and living room) and their gardens on the north side of the development. Therefore,
fossil fuel energy use and make appropriate use of daylight and solar energy	Living areas and private open space should be located on the north side of the development if practicable	Yes	the development makes appropriate use of solar energy.
	Developments should be designed so that solar access to north-facing windows is maximised	Yes	Dwelling 1's main living area (the open plan
	Developments should be sited and designed to ensure that the performance of existing rooftop solar energy systems on dwellings on adjoining lots in a General Residential Zone, Neighbourhood Residential Zone or Township Zone are	NA	kitchen, dining and living room) and open space is oriented to the east and will still achieve good solar access.
	not unreasonably reduced. The existing rooftop solar energy system must exist at the date the application is lodged	habitable rooms are predominantly orient north, west and east	The proposed windows to habitable rooms are predominantly oriented north, west and east and will allow for solar access.
			The site is located in the Residential Growth Zone, and regardless there are no existing rooftop solar

			energy systems located on lots directly adjoining the site.
55.03-6 Open space objective	Standard B11	Met	Comments
To integrate the layout of the development with any public and communal open space provided in or adjacent to the development	If any public or communal open space is provided on site, it should: Be substantially fronted by dwellings, where appropriate Provide outlook for as many dwellings as practicable Be designed to protect any natural features on the site Be accessible and useable	NA	No public or communal open space is proposed.
55.03-7 Safety objective	Standard B12	Met	Comments
To ensure the layout of development provides for the safety and security of residents and property	Entrances to dwellings should not be obscured or isolated from the street and internal accessways	Yes	The proposed entrance to Dwelling 1 is located to the front of the site, oriented to Park Street. The entrances
residents and property	Planting which creates unsafe spaces along streets and accessways should be avoided	Yes	to Dwellings 2 – 5 are from the shared accessway. The proposed entrances are
	Developments should be designed to provided good lighting, visibility and surveillance of car parks and internal accessways	Yes	considered clear, easy to access and provides for the safety and security of
	Private spaces within developments should be protected from inappropriate use as public thoroughfares	Yes	residents and property. The planting details contained within the application will not create unsafe spaces. The proposed dwellings have been designed to facilitate casual surveillance on the proposed accessway, ensuring safety and security. The only private spaces on site are each dwelling's gardens. All private gardens are secured by 1.8m high timber fencing
55.03-8 Landscaping objective	Standard B13	Met	Comments
To encourage development that respects the landscape character of the neighbourhood	The landscape layout and design should: Protect any predominant landscape features of the neighbourhood Take into account the soil type and drainage patterns of the site Allow for intended vegetation growth and structural protection of buildings	Yes	Indicative landscaping details have been included on the plans. The proposal includes low level landscaping along the southern boundary.

To encourage development that maintains and enhances habitat for plants and animals in locations of habitat importance To provide appropriate landscaping To encourage the retention of mature vegetation on the site	In locations of habitat importance, maintain existing habitat and provide for new habitat for plants and animals Provide a safe, attractive and functional environment for residents Development should provide for the retention or planting of trees, where these are part of the character of the neighbourhood Development should provide for the replacement of any significant trees that have been removed in the 12 months prior to the application being made The landscape design should specify landscape themes, vegetation (location and species), paving and lighting	N/A Yes	The existing vegetation on site is non-native and is not considered to specifically contribute to the neighbourhood character. The applicant proposes to plant two new canopy trees within the front setback, and this can secured as part of a future landscape plan. A detailed landscaping plan should be provided to fully address Standard B13, and this will be secured by
55.03-9 Access	Standard B14	Met	condition. Comments
objective To ensure the number and design of vehicle crossovers respects the neighbourhood character	The width of accessways or car spaces should not exceed: 33% of the street frontage, or if the width of the street frontage is less than 20m, 40% of the street frontage	Yes	The site has a frontage of approximately 20m onto Park Street. One shared accessway with a width of 3m is proposed, in addition to a private driveway to Dwelling 1, which also has a width of 3m. As such, a total of 6m is proposed to be accessways, which equates to 30% of the frontage.
	No more than one single-width crossover should be provided for each dwelling fronting a street The location of crossovers should	Yes	Two single-width crossovers are proposed. One will serve Dwelling 1, and the second will serve Dwellings 2, 3, 4 and 5. The two crossovers have
	maximize the retention of on-street car parking spaces	165	been located at the northern and southern end of the site to ensure the maximum gap is available in between. This ensures on-street car parking is still possible in front of the property.
	The number of access point to a road in a Road Zone should be minimised	NA	Park Street does not form part of a Transport Zone.
	Developments must provide access for service, emergency and delivery vehicles	Yes	The development will be accessible by service, emergency and delivery vehicles from Park Street

55.03-10 Parking location objective	Standard B15	Met	Comments
To provide convenient parking for resident and visitor vehicles To protect residents from vehicular noise within developments	Car parking facilities should: Be reasonably close and convenient to dwellings and residential buildings Be secure Be well ventilated if enclosed	Yes	Each proposed dwelling has its own lock up garage providing secure parking for one vehicle. The garages are integrated into the design of the dwellings and are therefore very convenient in terms of access.
	Shared accessways or car parks of other dwellings and residential buildings should be located at least 1.5m from the windows of habitable rooms. This setback may be reduced to 1m where there is a fence at least 1.5m high or where window sills are at least 1.4m above the accessway	Obj. Met	The shared accessway is setback 1m from habitable windows into Dwellings 3, 4 and 5, and the window sills are not 1.4m above the accessway. On balance, given the limited number of vehicle movements associated with this development, the proposed windows are not expected to be unduly affected by vehicle noise, such that Objective 55.03-10 would be achieved.

55.04-1 Side and rear setbacks objective	Standard B17	Met	Comments
To ensure that the height and setback of a building from a boundary respects the existing or preferred neighbourhood character and limits the impact on the amenity of existing dwellings	A new building not on or within 200mm of a boundary should be set back from side or rear boundaries 1 metre, plus 0.3 metres for every metre of height over 3.6 metres up to 6.9 metres, plus 1 metre for every metre of height over 6.9 metres. Sunblinds, verandahs, porches, eaves, fascias, gutters, masonry chimneys, flues, pipes, domestic fuel or water tanks, and heating or cooling equipment or other services may encroach not more than 0.5m into the setbacks of this standard Landings having an area of not more than 2sqm and less than 1m high, stairways, ramps, pergolas, shade sails and carports may encroach into the setbacks of this standard	Obj. Met	The proposal meets the objectives of 55.041. The proposal has generous setbacks around the building. There is a 6.9m long wall on the north boundary facing 19 Park Street but this does not impact on the adjoining dwelling which is setback 2.1m. Boundary setbacks and roof forms are also carefully designed to reduce visuals impact to adjoining properties.
55.04-2 Walls on boundaries objective	Standard B18	Met	Comments
To ensure that the location, length and height of a wall on a boundary respects the	A new wall constructed on or within 200mm of a side or rear boundary of a lot or a carport constructed on or within 1 metre of a side or rear boundary of a lot	Obj. Met	Dwelling 1's single storey garage is constructed on the northern property boundary but has a

existing or preferred neighbourhood character and limits the impact on the amenity of existing dwellings	should not abut the boundary for a length of more than: 10 metres plus 25 per cent of the remaining length of the boundary of an adjoining lot, or Where there are existing or simultaneously constructed walls or carports abutting the boundary on an abutting lot, the length of the existing or simultaneously constructed walls or carports, whichever is the greater. A new wall or carport may fully abut a side or rear boundary where slope and retaining walls or fences would result in the effective height of the wall or carport being less than 2 metres on the abutting property boundary. The height of a new wall constructed on or within 200mm of a side or rear boundary or a carport constructed on or within 1 metre of a side or rear boundary should not exceed an average of 3.2 metres with no part higher than 3.6 metres unless abutting a higher existing or simultaneously constructed wall.		maximum length of 7m, which complies with Standard B18. The proposal includes a 13m long two-storey wall built along the rear boundary, which would not comply with Standard B18. However, the proposal meets the objectives of 55.04-2, noting there is a long, narrow, unmade lane to the rear of the site, ensuring a minimum setback of 12m to the nearest residential development (at 22 – 27 Monastery Drive).
55.04-3 Daylight to existing windows objective	Standard B19	Met	Comments
To allow adequate daylight into existing habitable room windows	Buildings opposite an existing habitable room window should provide for a light court to the existing window that has a minimum area of 3sqm and minimum dimensions of 1m clear to the sky. The calculation of the area may include land on the abutting lot Walls or carports more than 3m in height opposite an existing habitable room window should be set back from the window at least 50% of the height of the new wall if the wall is within a 55° arc from the centre of the existing window. The arc may be swung to within 35° of the plane of the wall containing the existing window Where the existing window is above ground floor level, the wall height is measured from the floor level of the room containing the window Refer to Diagram B2	Obj Met	The proposal will meet the objective of 55.04-3, ensuring neighbouring properties will retain adequate access to daylight via habitable room windows. Habitable windows located opposite the subject site within the dwelling at 19 Park Street are setback approximately 2m from the common boundary. Habitable windows located opposite the subject site in Unit 1 / 15 Park Street are setback 4m from the common boundary. Habitable windows located opposite the subject site in Unit 2 / 15 Park Street are setback 6m from the common boundary.

55.04-4 North facing windows objective	Standard B20	Met	There are no habitable windows located in Unit 3 / 15 Park Street oriented to the shared boundary with the subject site. Habitable windows located in the dwellings at 22 – 27 Monastery Drive to the rear are setback a minimum of 12m. Comments
To allow adequate solar access to existing north-facing habitable room windows	If a north-facing habitable window of an existing dwelling is within 3m of a boundary on an abutting lot, a building should be setback from the boundary 1m, plus 0.6m for every metre of height over 3.6m up to 6.9m, plus 1m for every metre of height over 6.9m, for a distance of 3m from the edge of each side of the window. A north-facing window is a window with an axis perpendicular to its surface oriented north 20 degrees west to north 30 degrees east. Refer to Diagram B3	N/A	There are no north-facing habitable window in existing dwellings within 3m of the Site. North-facing windows located opposite the subject site in Unit 1 / 15 Park Street are setback 4m from the joint boundary. North facing windows located opposite the subject site in Unit 2 / 15 Park Street are setback 6m from the common boundary. The only north facing windows located in Unit 3 / 15 Park Street is setback more than 6m from the common boundary.
55.04-5 Overshadow open space objective	Standard B21	Met	Comments
To ensure buildings do not significantly overshadow existing secluded private open space	Where sunlight to secluded private open space of an existing dwelling is reduced, at least 75%, or 40sqm with minimum dimension of 3m, whichever is the lesser area, of the secluded private open space should receive a minimum of five hours of sunlight between 9am and 3pm on 22 September If existing sunlight to the secluded private open space of an existing dwelling is less than the requirements of this standard, the amount of sunlight should not be further reduced	Yes	Shadow diagrams for the 22 nd of September have been assessed and the secluded private open space of 1-3/15 Park Street will receive a minimum of 25sqm of sunlight for 5 hours between 9am-3pm.

55.04-6 Overlooking objective	Standard B22	Met	Comments
To limit views into existing secluded private open space and habitable room windows	A habitable room window, balcony, terrace, deck or patio should be located and designed to avoid direct views into the secluded private open space of an existing dwelling within a horizontal distance of 9m (measured at ground level) of the window, balcony, terrace, deck or patio. Views should be measured within a 45° angle from the plane of the window or perimeter of the balcony, terrace, deck or patio, and from a height of 1.7m above the floor level A habitable room window, balcony, terrace, deck or patio with a direct view into a habitable room window of an existing dwelling within a horizontal distance of 9m (measured at ground level) of the window, balcony, terrace, deck or patio should be either: offset a minimum of 1.5m from the edge of one window to the edge of the other have sill heights of at least 1.7m above floor level have fixed, obscure glazing in any part of the window below 1.7m above floor level and be no more than 25% transparent Obscure glazing in any part of the window below 1.7m above floor level may be openable provided that there are no direct views as specified in this standard Screens used to obscure a view should be: perforated panels or trellis with a maximum of 25% openings or solid translucent panels permanent, fixed and durable designed and coloured to blend with the development	Obj. Met	Privacy screens and/or frosted glass to a height of 1.7m above floor level is proposed. Dwelling 2, 3, 4 and 5's north facing upstairs windows will be screened to limit any potential overlooking impacts to 19 Park Street. The south-facing upstairs windows of all five dwellings will be setback sufficiently to avoid overlooking impacts to the dwellings at 15 Park Street. No rear facing windows are proposed. Dwelling 1 has a balcony which is oriented to Park Street and will not directly overlook any neighbouring properties. No other balconies are proposed. Timber fencing to a height of 1.8m is proposed to private open spaces to reduce mutual overlooking.
55.04-7 Internal views objective	Standard B23	Met	Comments
To limit views into the secluded private open space and habitable room windows of dwellings and residential buildings within a development	Windows and balconies should be designed to prevent overlooking of more than 50% of the secluded private open space of a lower-level dwelling or residential building directly below and within the same development	Yes	Dwelling 1 has a balcony which is oriented to Park Street and will not directly overlook any neighbouring properties. Dwellings 2, 3, 4 and 5 do not feature balconies.

55.04-8 Noise impacts objective	Standard B24	Met	Privacy screens and/or frosted glass to a height of 1.7m above floor level is proposed across Dwelling 2, 3, 4 and 5's north facing upstairs windows to limit any potential overlooking impacts to 19 Park Street. Overall, less than 50% of 19 Park Street's open space will be overlooked. The south-facing upstairs windows of all five dwellings will be setback sufficiently to avoid overlooking impacts to the dwellings at 15 Park Street. The proposal includes 1.8m high timber fences to all private open spaces to ensure that the privacy of each proposed dwelling's secluded private open space will be protected. Comments
To contain noise sources in developments that may affect existing dwellings	Noise sources, such as mechanical plant, should not be located near boundaries of immediately adjacent existing dwellings	NA	No mechanical plant is proposed as part of the development.
To protect residents from external noise	Noise sensitive rooms and secluded private open spaces of new dwellings and residential buildings should take account of noise sources on immediately adjacent properties	NA	There are no significant noise sources on immediately adjacent properties.
	Dwellings and residential buildings close to busy roads, railway lines or industry should be designed to limit noise levels in habitable rooms	NA	The development site is not located close to any busy roads, railway lines or industry.

55.05-1 Accessibility objective	Standard B25	Met	Comments
To encourage the consideration of the needs of people with limited mobility in the design of developments	The dwelling entries of the ground floor of dwellings and residential buildings should be accessible or able to be easily made accessible to people with limited mobility.	Yes	All proposed dwellings are accessible from ground floor level. The car parking finished surface level is very similar to the dwelling finished floor level and this will allow for at grade access. All dwellings have been designed to provide a bedroom, bathroom and the main kitchen, living and

EF 05 2 Duelling output	Standard B26	Mad	dining space at ground floor level to cater to all accessibility requirements.
55.05-2 Dwelling entry objective	Standard B26	Met	Comments
To provide each dwelling or residential building with its own sense of identity	Entries to dwellings and residential buildings should: be visible and easily identifiable from streets and other public areas provide shelter, a sense of personal address and a transitional space around the entry	Yes	Access to each dwelling is via a front porch which is clearly visible either from Park Street or from the shared accessway. The proposed front porches provide shelter and clearly delineate the address and individual entry of each dwelling.
55.05-3 Daylight to new windows objective	Standard B27	Met	Comments
To allow adequate daylight into new habitable room windows	 A window in a habitable room should be located to face: an outdoor space or a light court with a minimum area of 3sqm and minimum dimension of 1m clear to the sky, not including land on an abutting lot, or a verandah provided it is open for at least one third its perimeter, or a carport provided it has two or more open sides and is open for at least one third of its perimeter 	Yes	All proposed habitable windows achieve an outdoor space or a light court with a minimum area of 3sqm and minimum dimension of 1m clear to the sky, located within the development site. No verandahs or windows to car ports are proposed.
55.05-4 Private open space objective	Standard B28	Met	Comments
To provide adequate private open space for the reasonable recreation and service needs of residents	A dwelling or residential building should have private open space: an area of 40sqm, with one part secluded at the side or rear with a min area of 25sqm, a min dimension of 3m and convenient access from a living room, or a balcony of 8sqm with a min width of 1.6m and convenient access from a living room, or a roof-top area of 10sqm with a min width of 2m and convenient access from a living room	Yes	Each dwelling will be provided with direct access to private open space. The private open space provision is as follows: Dwelling 1 – a total of 70sqm of private open space located at the front of the property. With an additional 8.74sqm of secluded private open space provided through the first floor balcony. Dwelling 2 – a total of 40.2sqm of private open space, of which 24sqm will be secluded.

			Dwelling 3 – a total of 42.7sqm of private open space, of which 25sqm will be secluded. Dwelling 4 – a total of 40.3sqm of private open space, of which 25sqm will be secluded. Dwelling 5 – a total of 45.1sqm of private open space, of which 25sqm will be secluded.
55.05-5 Solar access to open space objective	Standard B29	Met	Comments
To allow solar access into the secluded private open space of new dwellings and residential buildings	The private open space should be located on the north side of the dwelling or residential buildings	Yes	The private open space for Dwellings 2, 3, 4 and 5 is located along the northern boundary of the site. Dwelling 1's private open space is located at the front of the site and will have an eastern orientation.
	The southern boundary of secluded private open space should be set back from any wall on the north of the space at least (2 + 0.9h) metres, where 'h' is the height of the wall Refer to Diagram B29	N/A	No southern secluded private open space is proposed.
55.05-6 Storage objective	Standard B30	Met	Comments
To provide adequate storage facilities for each dwelling	Each dwelling should have convenient access to at least 6m³ of externally accessible, secure storage space	Yes	Each dwelling is provided with a storage shed with a volume of 6m3. Dwelling 1's storage is located within the garage. Dwelling 2, 3, 4 and 5's storage is located within each unit's private open space.

55.06-1 Design detail objective	Standard B31	Met	Comments
To encourage design detail that respects the existing or preferred neighbourhood character	The design of buildings, including: • Facade articulation and detailing, • Window and door proportions, • Roof form, and • Verandahs, eaves and parapets, should respect the existing or preferred neighbourhood character.	Yes	The proposal incorporates a pitched roof to all dwellings, which is consistent with the roof form of the local area.

	Garages and carports should be visually compatible with the development and the existing or preferred neighbourhood character	Yes	Dwelling 1, which fronts onto Park Street has been designed to feature a front porch / verandah, which is consistent with a number of dwellings in the street. Each dwelling features a garage which has been integrated into the development and will visually compatible with the host property.
55.06-2 Front fences objective	Standard B32	Met	Comments
To encourage front fence design that respects the existing or preferred neighbourhood character	The design of front fences should complement the design of the dwelling and any front fences on adjoining properties	N/A	No front fence to Park Street is proposed.
	A front fence within 3m of a street should not exceed: Streets in a Road Zone – 2m Other Streets – 1.5m	N/A	No front fence to Park Street is proposed.
55.06-3 Common property objective	Standard B33	Met	Comments
To ensure that communal open space, car parking, access lanes and site facilities are practical, attractive and easily maintained To avoid future management difficulties in areas of common ownership	Developments should clearly delineate public, communal and private areas	Yes	The proposal clearly delineates private areas (private open space) through use of fencing and landscaping. The proposal clearly delineates communal space (the shared accessway) with consistent materiality. No public areas are proposed.
	Common property, should be functional and capable of efficient management	Yes	The only common property proposed is the shared accessway which provides access to 4 of 5 dwellings. It will be functional and easily managed.
55.06-4 Site service objective	Standard B34	Met	Comments
To ensure that site services can be installed and easily maintained To ensure that site facilities are accessible, adequate and attractive	The design and layout of dwellings and residential buildings should provide sufficient space (including easements where required) and facilities for services to be installed and maintained efficiently and economically	Yes	The proposal plans clearly delineates a services space close to the site's frontage to Park Street. The proposal plans clearly
	Bin and recycling enclosures, mailboxes and other site facilities should be adequate in size, durable, waterproof and blend in with the development	Yes	show bin and recycling enclosures within the garage of Dwelling 1, and within the private open

Bin and recycling enclosures should be located for convenient access	Yes	space of Dwellings 2, 3, 4 and 5. There is easy
Mailboxes should be provided and located for convenient access	Yes	access to Park Street for collection.
		Mail boxes are proposed to be located together at the front of the property to ensure convenient access by Australian Post.



DRAWING REGISTER	
No-Rev.	Name
	COVER SHEET
100N	SITE CONTEXT-FEATURE SURVEY PLAN
110N	DESIGN RESPONSE
201N	GROUND FLOOR PLAN
202N	UPPER FLOOR PLAN
203N	ROOF PLAN
501N	ELEVATIONS SHEET 1
502N	ELEVATIONS SHEET 2
801N	SHADOW DIAGRAMS
802N	POS DIAGRAM

17 PARK STREET WENDOUREE

RE COUNCIL RFI ISSUE

COVER SHEET

8/10/2021

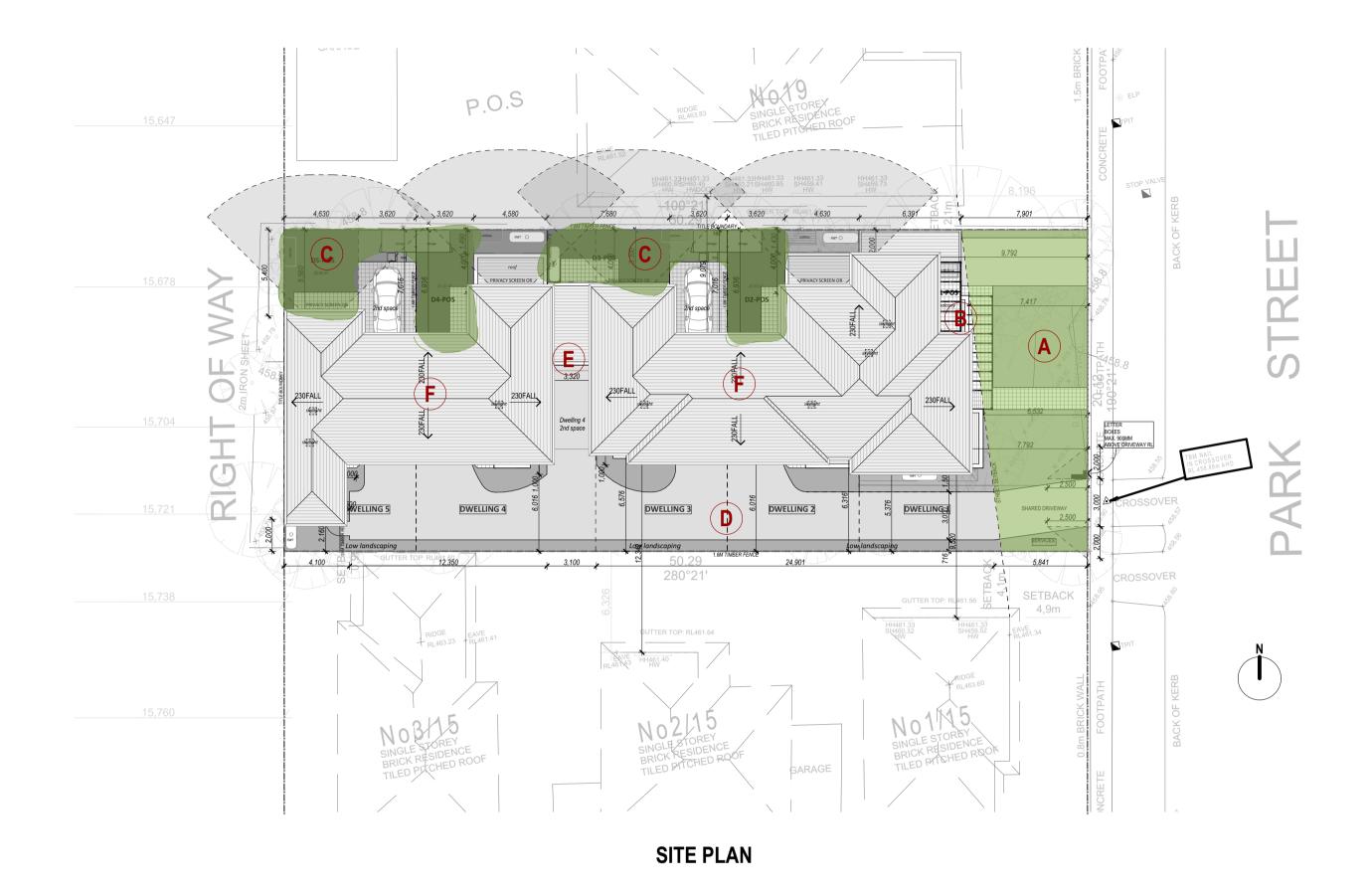
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6.2.3





- A Great front setback to meet planning requirement
- B Balcony and upper floor setback from Ground floor to reduce visual impact and create architecture features
- C P.O.S to be allocated on the Northern side to maximize solar access
- Driveway to be allocated on the Southern side of the site to minimize shadow impact to the next door properties.
- Separation between Dwelling 3 & 4 in upper level to reduce building bulk and visual impact
- F Traditional pitch roofs to respect existing site context and neighbourwood charactors.



SOUTH ELEVATION

17 PARK STREET WENDOUREE

RE COUNCIL RFI ISSUE

DESIGN RESPONSE

2021052TP110N

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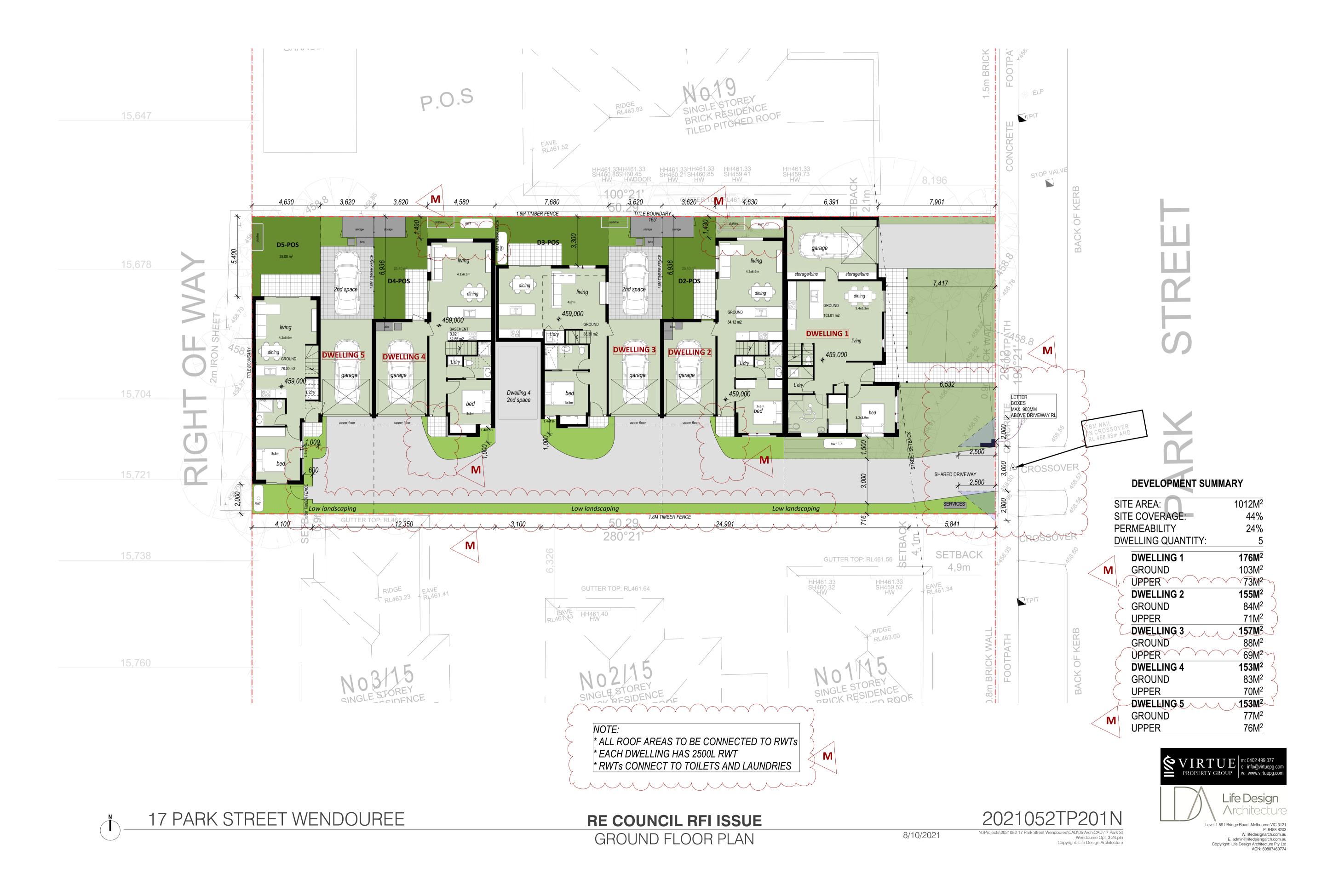
8/10/2021

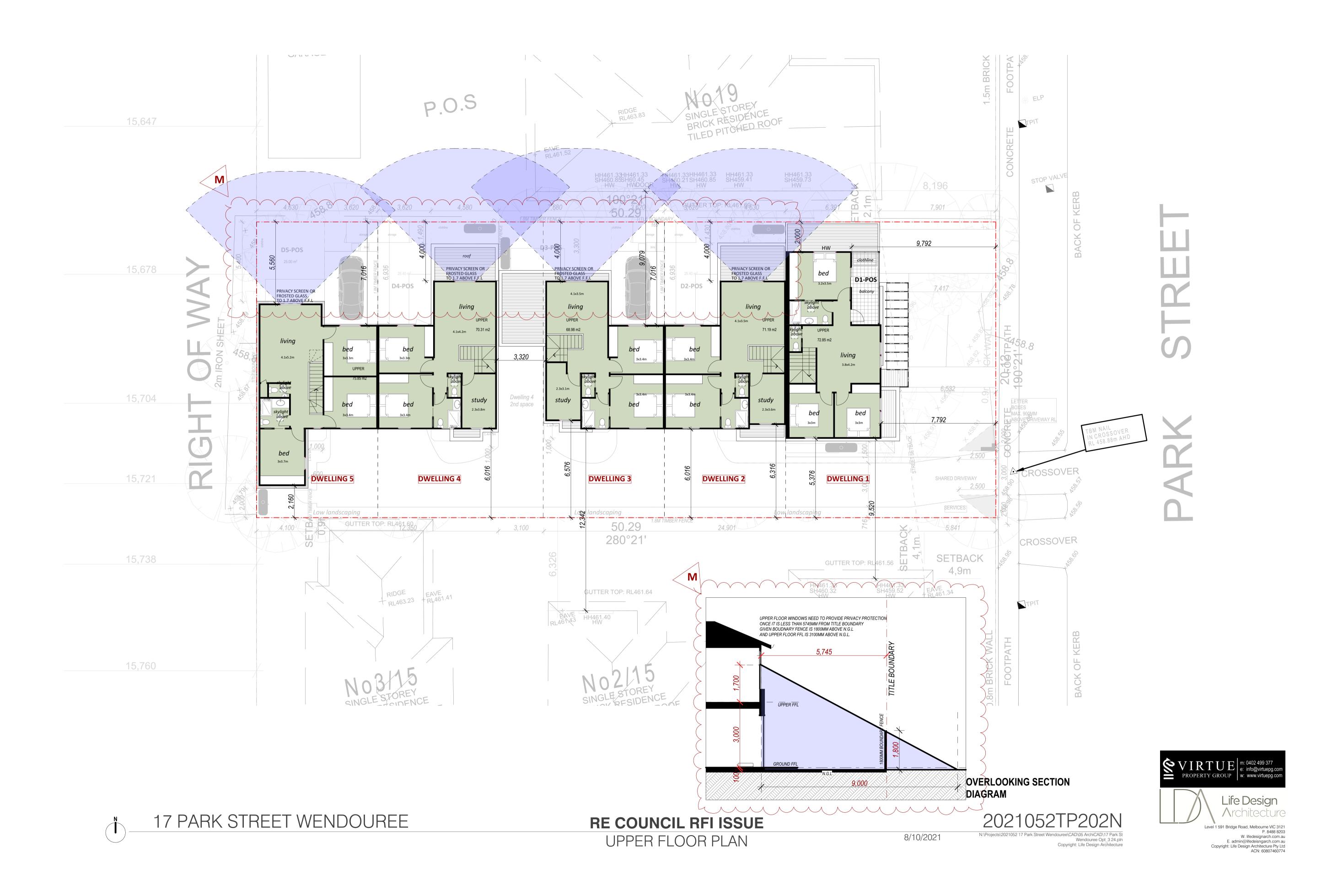
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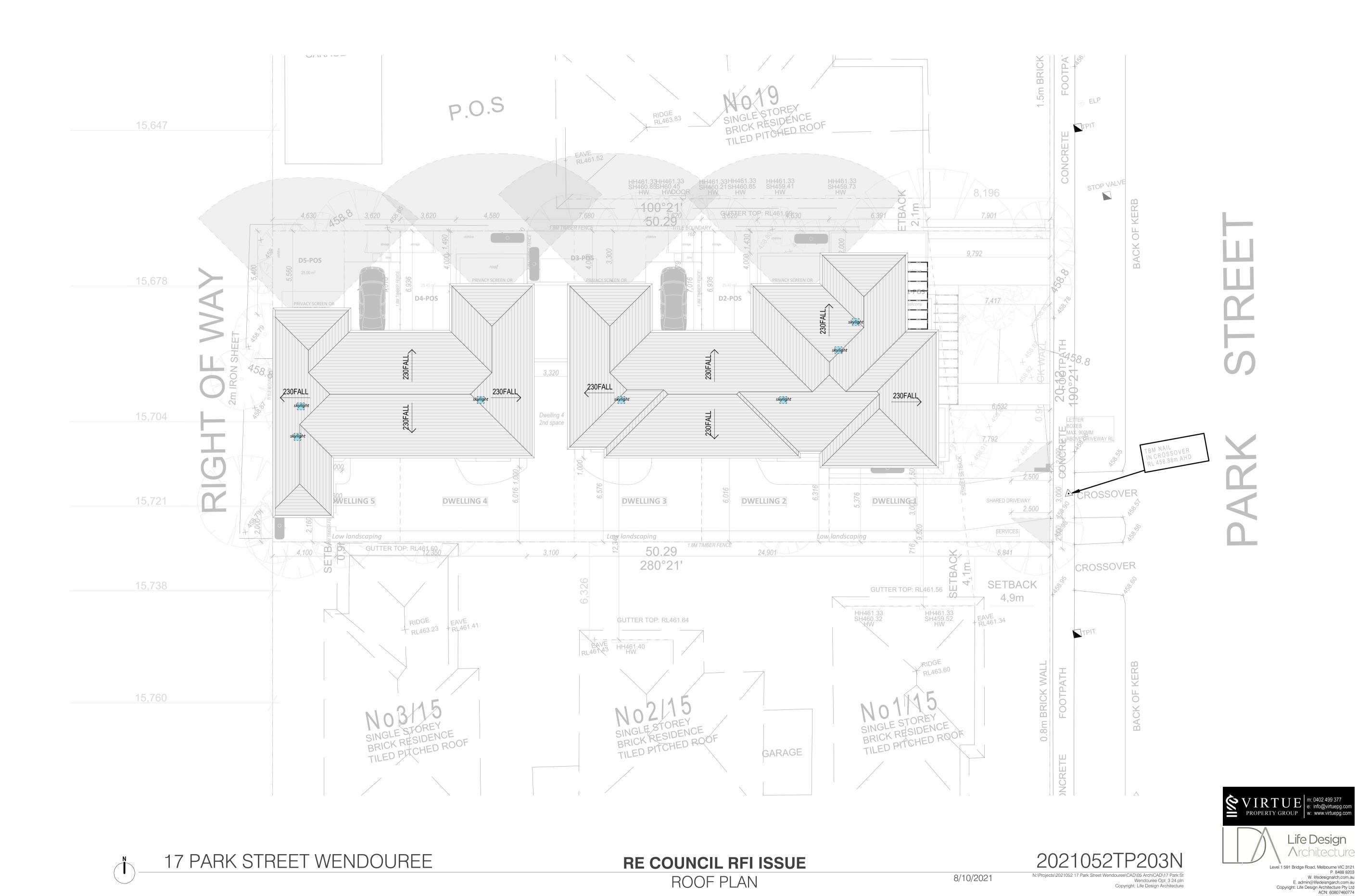
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Copyright: Life Design Architecture



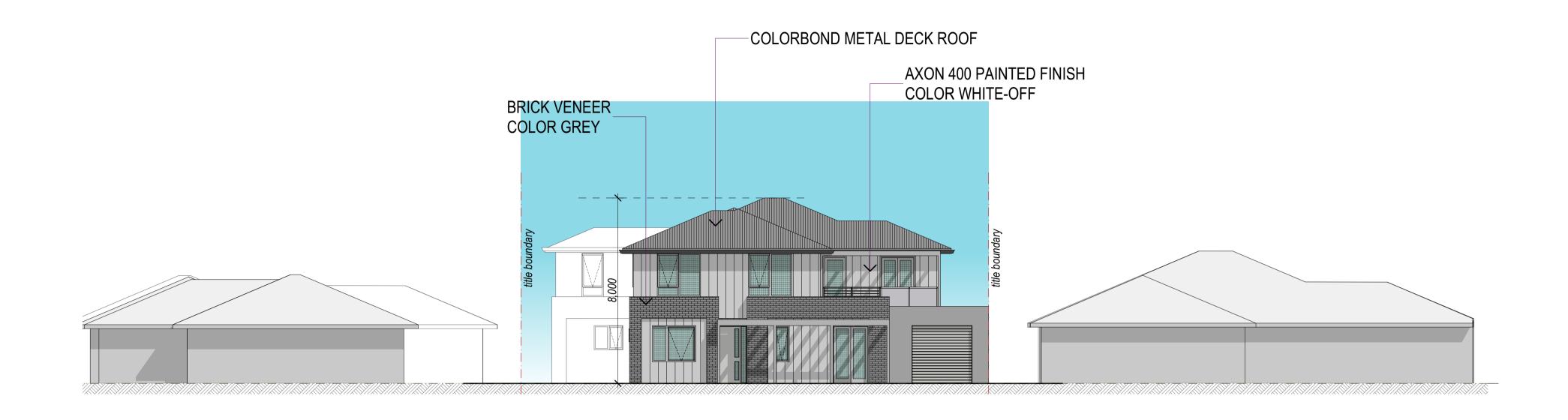
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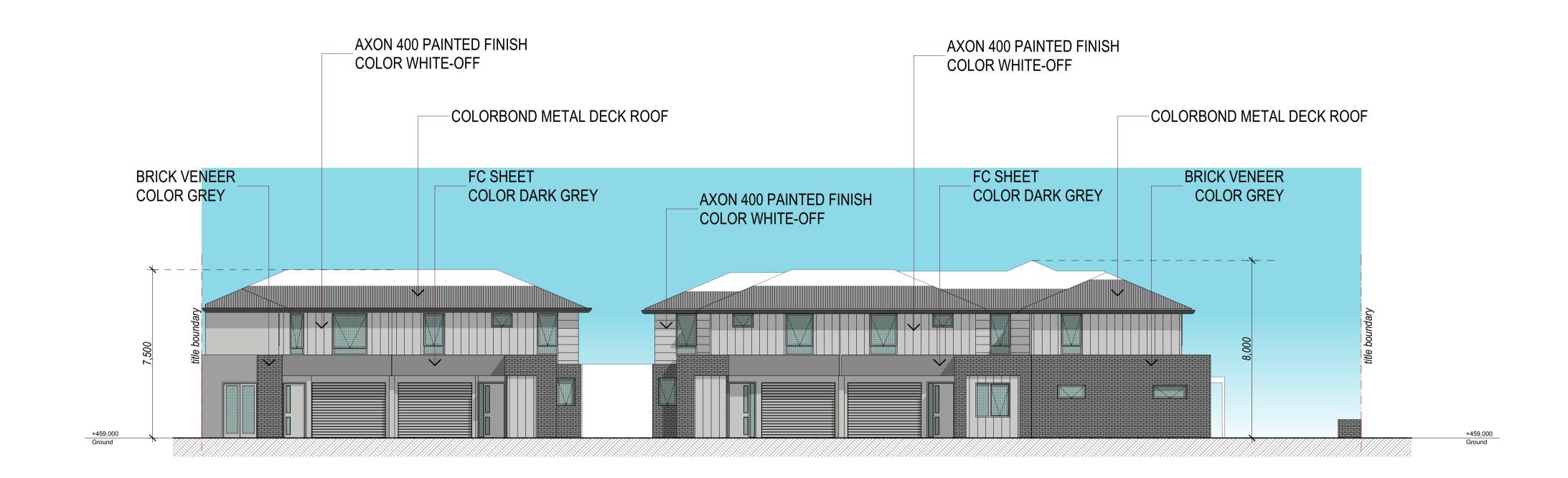






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RE COUNCIL RFI ISSUE

ELEVATIONS SHEET 1

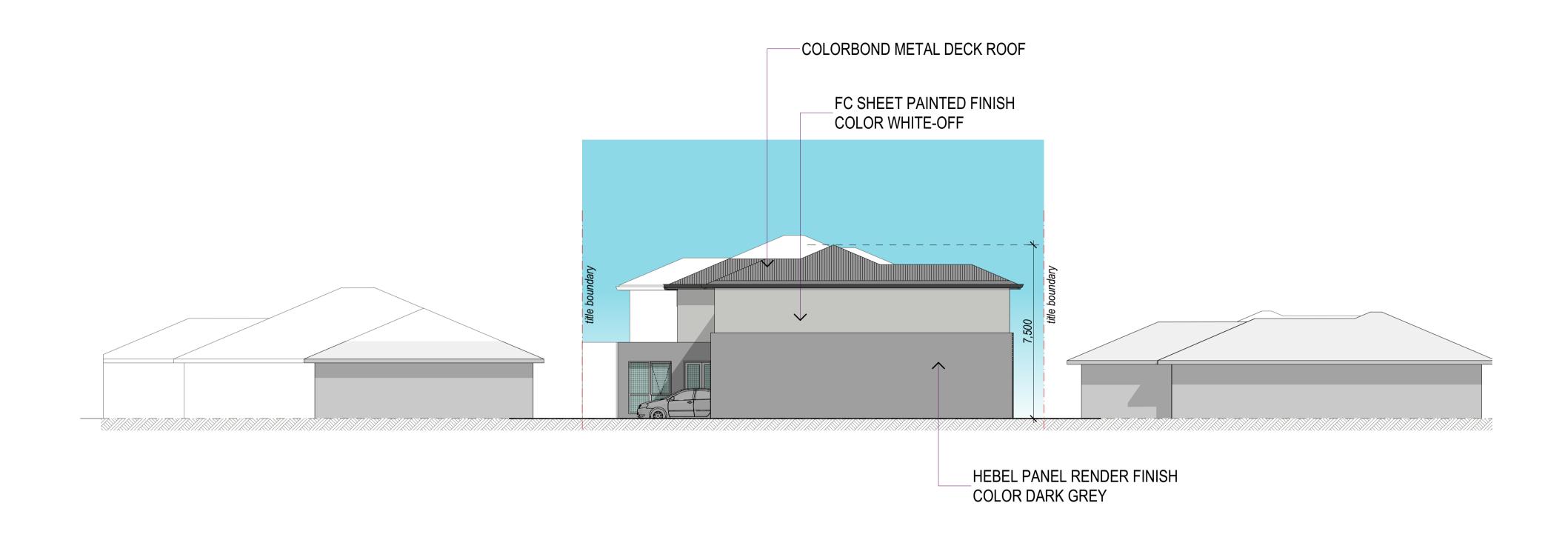
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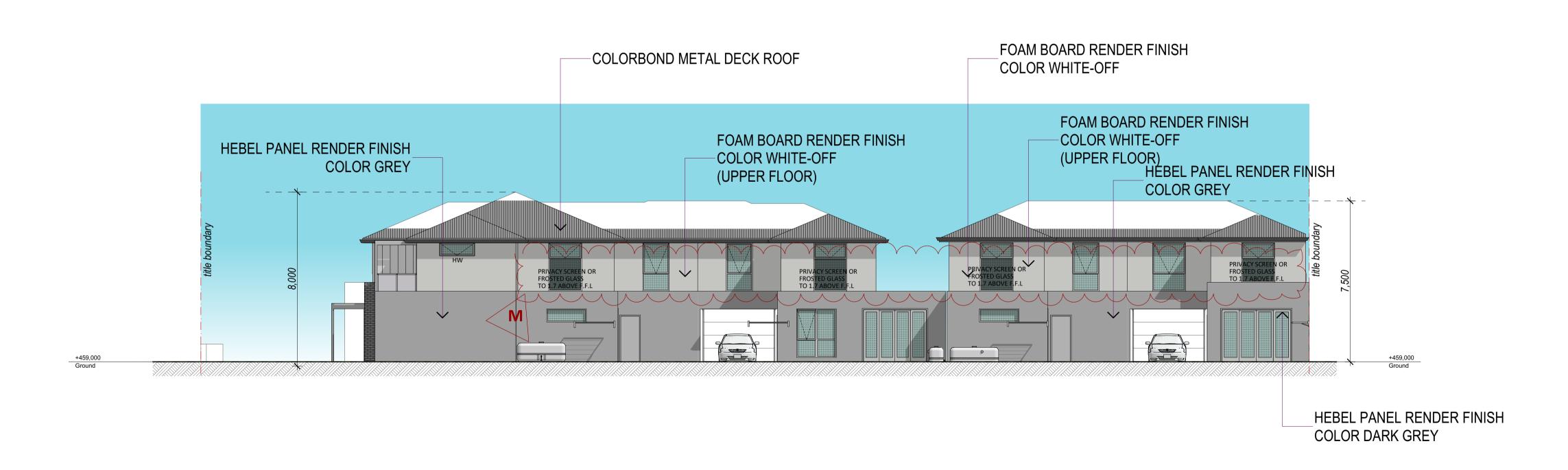
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8/10/2021



Planning Delegated Committee Meeting





17 PARK STREET WENDOUREE

RE COUNCIL RFI ISSUE
ELEVATIONS SHEET 2

2021052TP502N

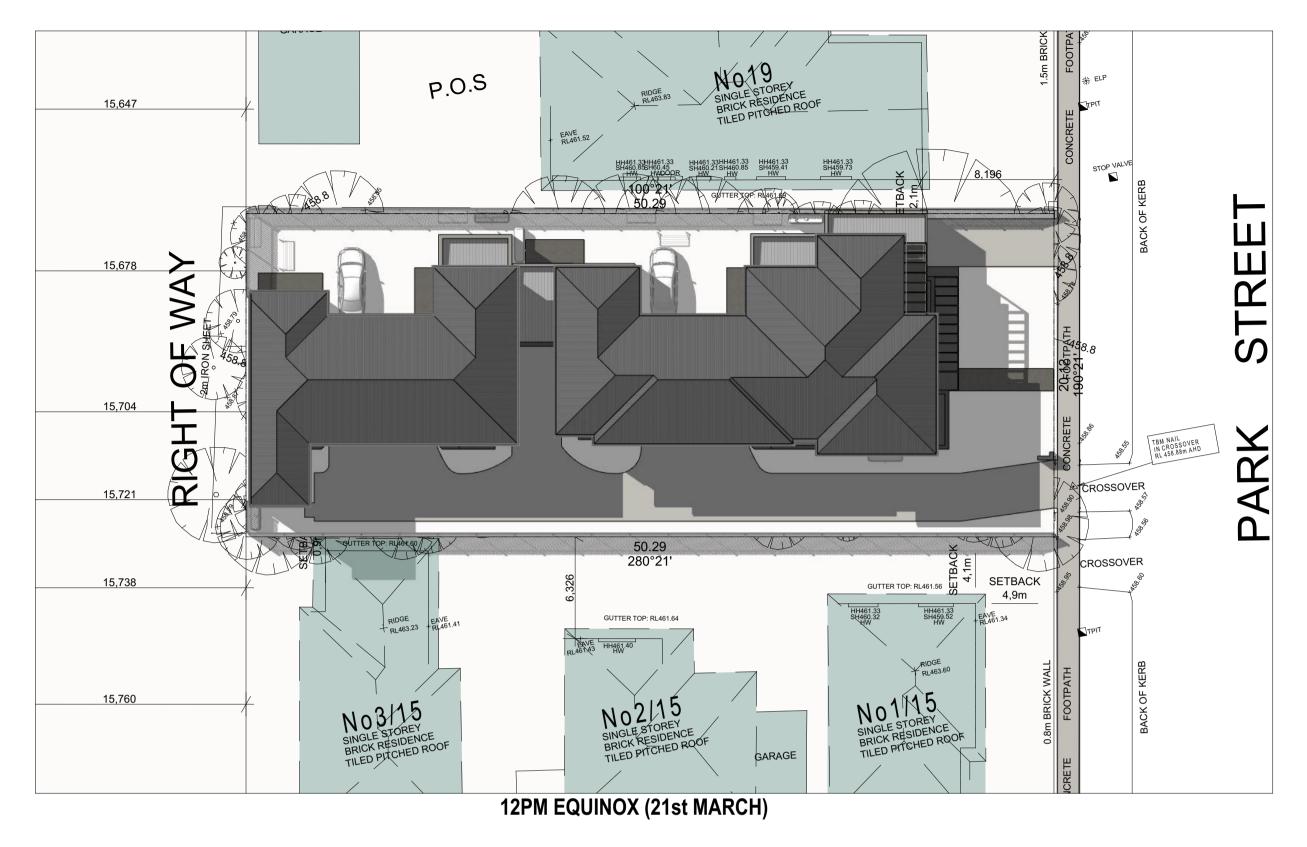
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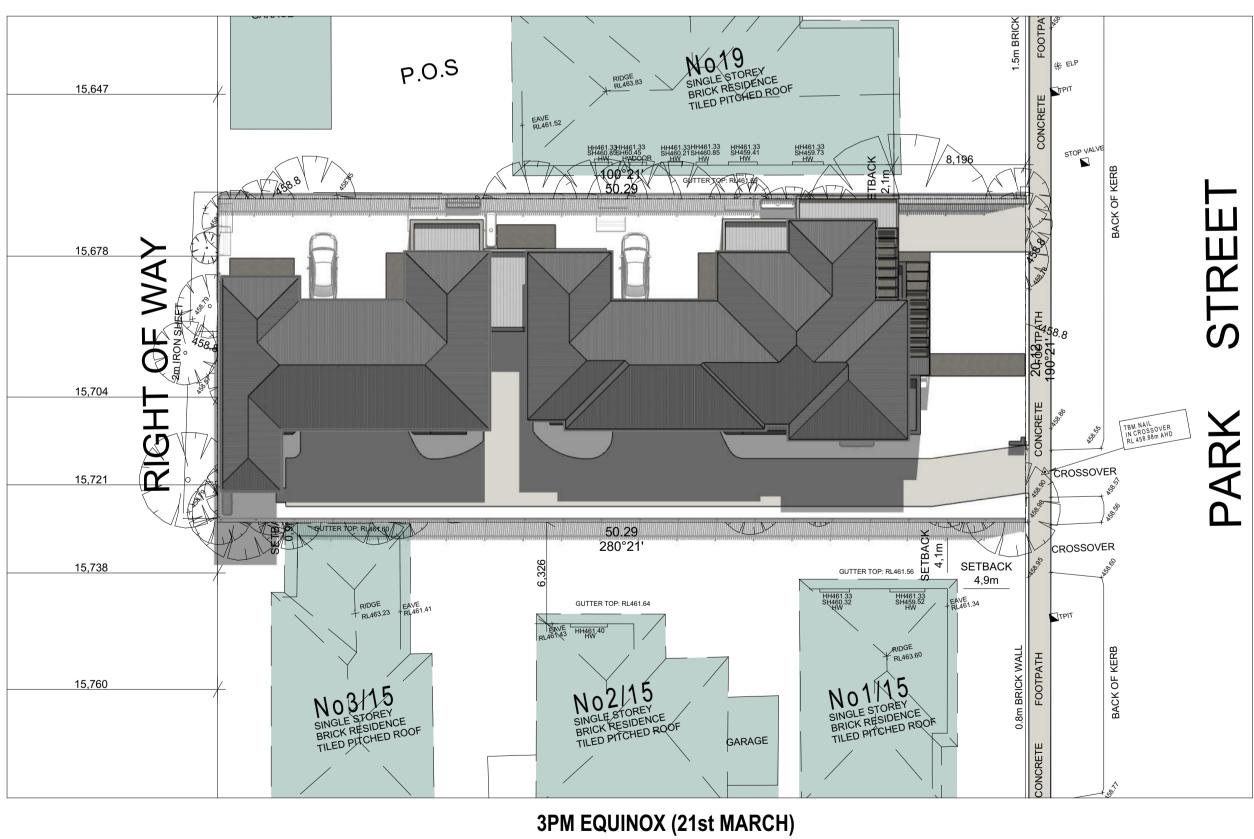
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Planning Delegated Committee Meeting









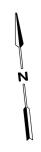
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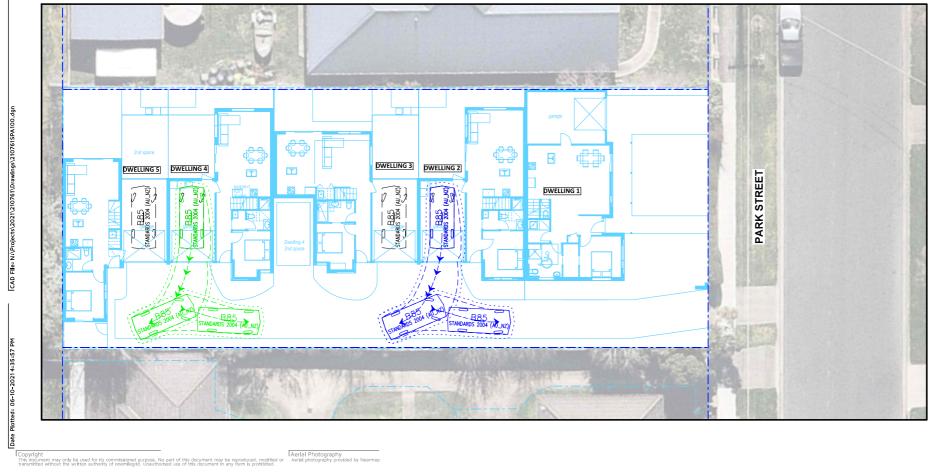
6.2.3 Planning Delegated Committee Meeting





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EXIT MANOEUVRES

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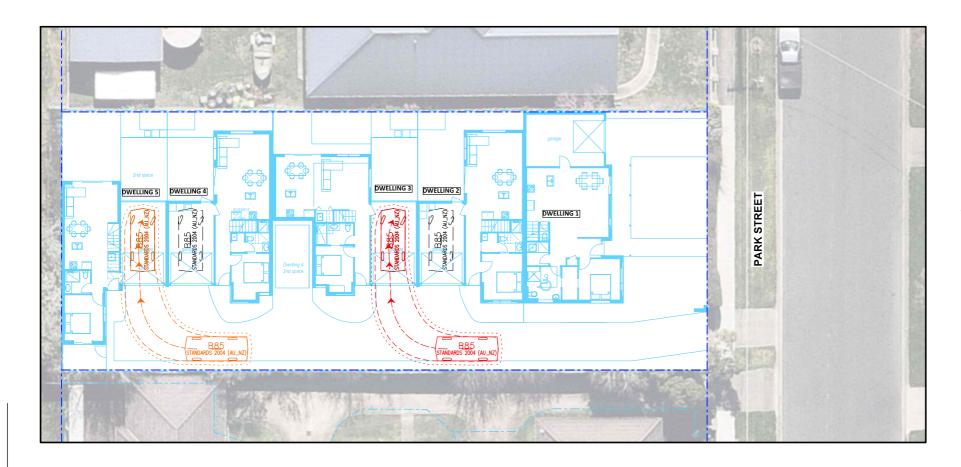
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Steering Angle	: 34.1

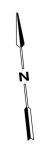


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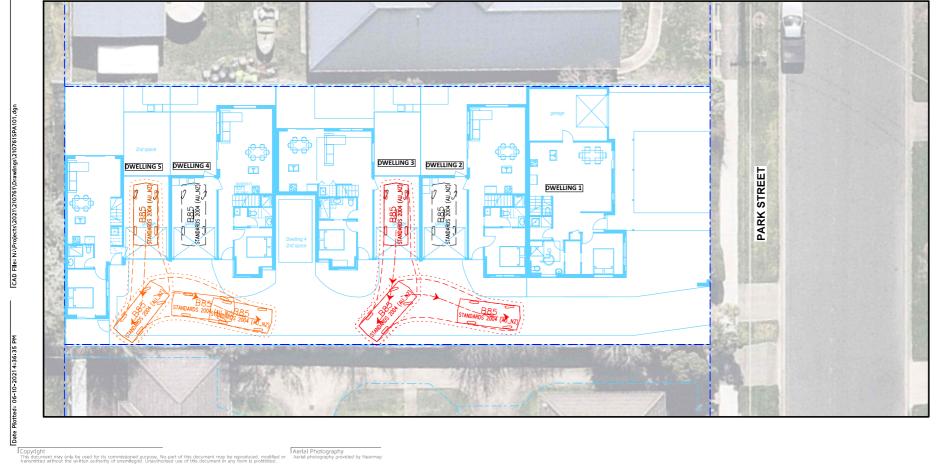
6.2.3 Planning Delegated Committee Meeting





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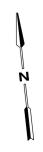
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Planning Delegated Committee Meeting 6.2.3





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Designed	Approved	Melway Ref
MOB	JS	565 S3

Planning Delegated Committee Meeting

6.2.3



Notice of Decision to Grant a Planning Permit:

That the delegated officer having caused notice of the application to be given under Section 52 of the *Planning and Environment Act 1987* and having considered all the matters required under Section 60 of the *Planning and Environment Act 1987* decides to Grant a Notice of Decision to Grant a Permit under the provisions of the Ballarat Planning Scheme, subject to the following conditions:

1. Amended Plans Required

Before the use and/or development starts, amended plans to the satisfaction of the Responsible Authority must be submitted to and approved by the Responsible Authority. When approved, the plans will be endorsed and will form part of the permit. The plans must be drawn to scale with dimensions and emailed to info@ballarat.vic.gov.au with the planning reference number. The plans must be generally in accordance with the plans drawn by Life Design Architecture and dated 8/10/2021 but modified to show:

(a) A landscape plan in accordance with Condition 2.

Unless otherwise approved in writing by the Responsible Authority, all buildings and works are to be constructed and or undertaken in accordance with the endorsed plans to the satisfaction of the Responsible Authority prior to the commencement of the use.

2. Landscape Plan

Prior to the commencement of any works, a landscape plan must be submitted to and approved by the Responsible Authority. When approved the plan will form part of the permit.

The landscape plan must include:

- (a) a survey (including botanical names) of all existing vegetation to be retained and/or removed;
- (b) details of surface finishes of pathways and driveways;
- (c) a planting schedule of all proposed trees, shrubs and ground covers, including botanical names, common names, pot sizes, size at planting, sizes at maturity, and quantities of each plant.

All landscaping works must be carried out in accordance with the approved I landscape plan and Council's Landscape Design Manual (August 2012).

3. Completion and Maintenance of Landscaping Works

Prior to the occupation of the buildings commencing all landscape works forming part of the approved Landscape Plans must be completed to the satisfaction of the Responsible Authority. The landscaping shown on the approved landscape plan must be maintained to the satisfaction of the Responsible Authority for 18 months from the practical completion of the landscaping. During this period, any dead, diseased or damaged plants or landscaped areas are to be repaired or replaced during the period of maintenance and must not be deferred until the completion of the maintenance period.

4. Tree Protection During Construction

Prior to the commencement of any works on site (including demolition):

- (a) A tree protection fence to the satisfaction of the Responsible Authority must be erected around the street tree in front of 17 Park Street to define 'Tree Protection Zone; and
- (b) The ground surface of the Tree Protection Zone within the fence must be covered by a 100mm deep layer of mulch, to the satisfaction of the Responsible Authority.

The Tree Protection Zone is to be established and maintained in accordance with Australian Standard AS4970 Protection of Trees on development sites.

5. Construction Management Plan

Prior to the commencement of works, a Construction Management Plan must be prepared to the satisfaction of the Responsible Authority and endorsed as part of this permit. The Plan must detail:

- (a) Hours of demolition and construction to accord with Local Laws;
- (b) Management of Park Street to ensure that it are kept free of parked or standing vehicles or any other obstruction, including building materials, equipment, etc. to maintain free vehicle passage to abutting benefitting properties at all times, unless with the written consent of the Responsible Authority;
- (c) Methods to contain dust, dirt and mud within the site and the method and frequency of clean up procedures, including the management of on-site storage waste construction bins and vehicle washing;
- (d) Management of parking of construction machinery and workers vehicles to prevent adverse impact on nearby properties
- (e) Management of staging of heavy vehicles, site deliveries and unloading and lifting points with expected frequency, and traffic management in the vicinity, ensure routes to and from the site minimise disruption to residential properties
- (f) Minimising disruption to pedestrian access along footpaths
- (g) Measures to minimise noise and other amenity impacts from mechanical equipment, including idling trucks, and demolition/construction activities, especially outside of daytime hours
- (h) The provision of adequate environmental awareness training for all on-site contractors and sub-contractors
- A liaison officer for contact by the public and the Responsible Authority in the event of relevant queries or problems experienced.

All works on the land must be undertaken in accordance with the endorsed Construction Management Plan to the satisfaction of the Responsible Authority.

6. Internal Access Ways and Car Parking

Prior to the occupation of the development, the areas set aside for the parking of vehicles and access lanes as shown on the approved plans must to the satisfaction of the Responsible Authority be:

- (a) Constructed with a concrete pavement or flexible granular pavement with asphalt surfacing;
- (b) Properly formed to such levels that they can be used in accordance with the plans;
- (c) Drained;

Car spaces and access lanes must be maintained and kept available for these purposes at all times.

Prior to the occupation of the development, all works shall be completed in accordance with plans submitted to and approved by the Responsible Authority.

7. Naturestrips

Prior to the occupation of the development the naturestrip fronting the development shall be constructed in accordance with levels and specifications submitted to and approved by the Responsible Authority.

The works shall include:

- (a) The reshaping of the naturestrip;
- (b) Topdressing the area with a 75 millimetre rolled depth of good quality loamy topsoil free of any weed or seed;
- (c) Seeding the area with an appropriate seed mix.

All works shall be completed in accordance with Council's Landscape Design Manual and shall be to the satisfaction of the Responsible Authority prior to the occupation of the development/ use hereby approved commencing.

8. Drainage Plans and Construction

Prior to works commencing on site, drainage, stormwater detention, stormwater treatment plans and computations must be submitted to and approved by the Responsible Authority. The drainage, stormwater detention, stormwater treatment plans and computations must accord with the Infrastructure Design Manual, Council's WSUD guidelines and Council's Site Stormwater Management Systems Policy.

All drainage works must be constructed in accordance with the approved plans and shall be completed to a standard satisfactory to the Responsible Authority prior to the occupation of the development/use hereby approved commencing.

At the completion of the works 'as constructed' civil plans shall be submitted to the Responsible Authority by a suitably experienced and qualified engineer.

Any proposed discharge of stormwater requiring a direct and/or modifying and existing connection to a designated waterway (as defined by the Water Act 1989) will require approval by the relevant Catchment Management Authority.

Any raingardens and rainwater tanks forming part of the approved drainage plans/system must be installed and maintained in good operational condition on an ongoing basis to the satisfaction of the Responsible Authority.

9. Vehicle Access

Prior to the commencement of the development, vehicle accesses to the site must be constructed in accordance with plans and specifications set under an approved Vehicle Crossing Permit to the satisfaction of the Responsible Authority.

Note: The construction or altering of a vehicle crossing, footpath and/or any other works or alterations within a road reserve or any other Council asset may require either a Crossover Permit (which includes a driveway and new crossover), a Road Opening Permit (ie. opening up a road for installation of infrastructure), Asset Protection Permit (Temporary Crossing Permit i.e. providing for temporary site access) or other approval to be obtained from the City of Ballarat. This Planning

Permit does not constitute such approval. Failure to obtain an appropriate permit or damaging Council infrastructure, including footpaths, kerbs, drains, street trees, nature strips etc or failing to remove redundant crossings and reinstate the kerb, drain, footpath, nature strip or other part of the road is a breach of the Ballarat City Council Community Local Laws (10 Penalty Units). For further information, please contact Council's Asset Protection Officer in relation to Road Opening or Asset Protection permits and Council's Infrastructure Planning & Development Unit via Council's Customer Service Officers and the Arborist relating to Street trees.

10. Contamination Assessment

Prior to works commencing on site and the issue of a Building Permit, a Preliminary Site Investigation Report prepared in accordance with AS4482.1-2005 shall be submitted to the Responsible Authority.

Should the Preliminary Site Investigation Report indicate that contaminating activities took place on the site or that contaminants are present, a Detailed Site Investigation in accordance with AS4482.1–2005 shall be undertaken. The Detailed Site Investigation report shall include any recommended remediation works.

If the report is accepted by the Responsible Authority, the remediation works shall be completed by the applicant to the satisfaction of the Responsible Authority prior to the occupation of the development/use hereby approved commencing.

If there are concerns about the nature and extent of the contamination found in the Preliminary and Detailed Site Investigation reports, the Responsible Authority reserves the right to require a statutory environmental audit to be undertaken. In this case either:

- (a) A certificate of environmental audit shall be issued for the land in accordance with Part IXD of the Environment Protection Act 1970 prior to the occupation of the development/use hereby approved commencing; **OR**
- (b) An environmental auditor appointed under the Environmental Protection Act 1970 must make a statement in accordance with Part IXD of that Act that the environmental conditions of the land are suitable for the intended use prior to the occupation of the development/use hereby approved commencing;

to the satisfaction of the Responsible Authority.

- (c) Where a Statement of Environmental Audit is issued for the land, the development including subdivision hereby approved must comply with all the directions and conditions contained within the Statement.
- (d) Where a Statement of Environmental Audit is issued for the land, prior to the issue of a Statement of Compliance for each stage, a letter prepared by an Environmental Auditor appointed under Section 53S of the Environment Protection Act 1970 or such other qualified person to the satisfaction of the Responsible Authority must be submitted to the Responsible Authority to verify that the directions and conditions contained within the statement have been satisfied.
- (e) Unless otherwise approved in writing by the Responsible Authority, where a Statement of Environmental Audit is issued for the land, and any condition of that Statement requires any maintenance or monitoring of an ongoing nature, prior to the issue of a Statement of Compliance for any stage of the subdivision authorised by this permit, the permit holder must enter into an Agreement with the Responsible Authority pursuant to Section 173 of the Planning and Environment Act 1987. All costs associated with setting up the Agreement must be borne by the owner. The Agreement

must be registered on Title and run with the land, and must provide to the satisfaction of the Responsible Authority:

- That the registered proprietor will undertake all required maintenance and/or monitoring in accordance with the statement.
- ii. Prior to the development commencing, application must be made to the Registrar of Titles to Register the Section 173 Agreement on the title to the land under Section 181 of the Planning and Environment Act 1987.

11. Sediment on Roadways

No material shall be deposited on any road external to the site by any means including construction vehicles or associated plant entering or leaving the land subject to this permit. Any material deposited on the road shall be removed by mechanical or manual means to the satisfaction of the Responsible Authority.

- Note 1: Depositing such material on Responsible Authority's Roads is an offence under the Environment Protection (Resource Efficiency) Act 1970 and penalties may apply.
- Note 2: Any costs associated with a clean up of road surfaces borne by the Responsible Authority must be met by the permit holder.

12. Section 173 Agreement

If for the purpose of meeting On-Site Stormwater Detention (OSD) and/or Water Sensitive Urban Design (WSUD) requirements rainwater tanks are proposed, and if rainwater tanks are approved for such use by the Responsible Authority, then;

Prior to the occupation of the development commencing (including the issue of Certificate of Occupancy), an Agreement pursuant to Section 173 of the *Planning & Environment Act 1987* shall be entered into between the owner and the Responsible Authority. The Agreement shall be prepared and registered on the Certificate of Title of the subject land, requiring the owner to install and maintain a rainwater tank as a designated OSD/WSUD system in a condition and to a standard that ensures its correct operation and otherwise to the satisfaction of the Responsible Authority.

Prior to the occupation of the development commencing (including the issue of Certificate of Occupancy), an application must be made to the Register of Titles to register the Section 173 agreement on the title to the land under section 181 of the Act. The responsible authority will not allow occupation of the development until the agreement has been registered at the titles office and a dealing number assigned confirming that the agreement has been registered.

The Responsible Authority may release the owner from these obligations and/or vary the requirements upon the written request of the owner. The Responsible Authority must be satisfied that the release and/or variation to the agreement will result in a better planning outcome or that the agreement is no longer required.

All costs associated with the preparation, signing, lodgement, registration, amending and ending of the Agreement must be borne by the owner, including all notification costs and legal fees.

13. Permit Expiry - Development Only

This permit will expire if one of the following circumstances applies:

- (a) The development is not started within two years of the date of this permit;
- (b) The development is not completed within four years of the date of this permit.

The responsible authority may extend the periods referred to if a request is made in writing before the permit expires or within six months afterwards (for a request to extend the time to commence the development) or twelve months after the permit expires (for a request to extend the time to complete the development).

Notes:

Building Approvals

This permit does not constitute any authority to carry out any building works or occupy the building or part of the building unless all relevant building permits are obtained. The works hereby approved must accord with the requirements of the *Building Act 1993*, *Building Regulations 2018* and *Building Code of Australia 2019*.

ResCode

ResCode has been assessed as part of this planning application

Containment of Refuse and Disposal of Builders' Refuse

Under the provisions of the Ballarat City Council Community Local Law 2017 an on-site facility for containment of all builders' refuse is required to be provided on any land where any building work within the meaning of the Building Act 1993 is being carried out. The local law contains specific provisions about the type and location of refuse containment facilities and the emptying and removal of such facilities.



- 7. GENERAL BUSINESS MATTERS ARISING FROM THE AGENDA
- 8. CLOSE